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TRANSCRIPT OF RECORD

Supreme Court of the United States

OCTOBER TERM, 1944

No. 36

MICHAEL F. McDONALD, PETITIONER,

US.

COMMISSIONER OF INTERNAL REVENUE

ON WRIT OF CERTIORARI TO THE UNITED STATES CIRCUIT COURT OF APPEALS FOR THE THIRD CIRCUIT

PETITION FOR CERTIORARI FILED MARCH 8, 1944.

CERTIORARI GRANTED APRIL 10, 1944.

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RELEVANT DOCKET ENTRIES.

- Nov. 7, 1941. Petition received and filed. Taxpayer notified. Fee paid.
- Nov. 7, 1941. Copy of petition served on General Counsel.
- Dec. 31, 1941. Answer filed by General Counsel.
- Dec. 31, 1941. Request for hearing in Philadelphia, Pa., calendar.
- Jan. 5, 1942. Notice issued placing proceeding on Philadelphia, Pa., calendar.
- Apr. 10, 1942. Hearing set May 18, 1942, Philadelphia,
- May 18, 1942. Hearing had before Mr. Tyson; petitioner's motion to continue, granted. Appearance of F. E. S. Morrison filed.
- May 18, 1942. Order—proceeding continued to next Philadelphia calendar—entered.
- July 25, 1942. Hearing set Sept. 14, 1942, Philadelphia, Pa.
- Sept. 17, 1942. Hearing had before Mr. Hill, on the merits. Submitted. Stipulation of facts. Appearance of John W. Bodine filed at hearing. Briefs due 11/2/42. Reply briefs due 11/17/42. Motion of petitioner to file amended petition. Granted.
- Sept. 18, 1942. Amended petition filed at Philadelphia,
 Pa., 9/18/42 copy served.
- Oct. 9, 1942. Answer to amended petition filed by General Counsel. 10/12/42 copy served.

Oct. 7, 1942. Transcript of hearing 9/17/42 filed at Philadelphia, Pa.

Oct. 23, 1942. Motion for leave to file stipulation of corrections of the report of proceedings.

Stipulation of corrections in the report attached, filed by taxpayer.

Oct. 27, 1942. Brief filed by General Counsel. 12/2/42 copy served.

Oct. 29, 1942. Motion for extension to Nov. 23, 1942, to file both briefs filed by taxpayer. 10/30/42 granted.

Oct. 30, 1942. Motion for leave to file stipulation, etc., filed 10/23/42, granted.

Nov. 20, 1942. Motion for extension to Dec. 3, 1942, to file simultaneous briefs and to Dec. 18, 1942, to file reply briefs filed by taxpayer. Granted.

Dec. 2, 1942. Motion for leave to file second amended petition, second amended petition lodged, filed by taxpayer. 12/16/42 granted. 12/18/42 copy served on General Counsel.

Dec. 2, 1942. Brief filed by taxpayer. 12/2/42 copy served on General Counsel.

Dec. 29, 1942. Answer to second amended petition filed by General Counsel.

Mar. 10, 1943. Findings of fact and opinion rendered, Hill, Judge, Div. 2. Decision will be entered for respondent. 3/10/43 copy served.

Mar. 10, 1943. Decision entered. Kern, Judge, Div. 16.

Apr. 5, 1943. Petition for review by U. S. Circuit Court of Appeals, 3rd Circuit, filed by tax-payer.

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Apr. 5, 1943. Designation of record filed by taxpayer.

Apr. 6, 1943. Notice of filing petition for review sent to J. P. Wenchel filed.

Apr. 7, 1943. Proof of service of filing petition for review (J. P. Wenchel) filed.

Apr. 17, 1943. Amended designation of record filed by taxpayer with proof of service thereon.

PETITION.

(Filed November 7, 1941.)

The above named petitioner hereby petitions for a redetermination of the deficiency set forth by the Commissioner of Internal Revenue, in his notice of deficiency SN-IT-4, dated August 9, 1941, and as a basis of his proceeding he alleges as follows:

(1)

The petitioner is an individual with residence at 6 Brown Street, Ashley, Pennsylvania. The return for the period here involved was filed with the collector for the Eastern District of Pennsylvania.

- (2)

The notice of deficiency (a copy of which is attached and marked "Exhibit A") was mailed to the petitioner on August 9, 1941.

(3)

The taxes in controversy are income taxes for the taxable year ended December 31, 1939, and in the amount of \$2,506.77.

(4)

The determination of the tax set forth in the same notice of deficiency is based upon the following errors: (a). Disallowance of the item of \$13,017.20, claimed as the deduction from gross income and representing "reelection expenses."

(5)

The facts upon which the Petitioner relies for the basis of this proceeding are as follows:

(a) In 1939 Petitioner was a candidate to succeed himself as Judge of the Court of Common Pleas of Luzerne County, Pennsylvania.

- (b) Petitioner incurred expenses of \$13,017.27 in the campaign, an itemized copy of such expenses as certified to the Secretary of the Commonwealth of Pennsylvania by petitioner is herewith attached and marked "Exhibit B".
- (c) Petitioner deducted this amount from gross income as an ordinary and necessary expense.
 - (d) The Respondent disallowed such deduction.

WHEREFORE, the Petitioner prays that this Board may hear the proceeding and decree that such deduction was correctly made by Petitioner and should be allowed.

> MICHAEL F. McDonald. 918 Miners Bank Bldg., Wilkes-Barre, Pa.

COMMONWEALTH; OF PENNSYLVANIA, SS.: COUNTY OF LUZERNE.

M. F. McDonald, being duly sworn, doth depose and say that he is the petitioner above named, that he has read the foregoing petition and is familiar with the statements contained therein, and that the statements contained therein . @ are true to the best of his knowledge and belief.

M. F. McDonald.

Sworn to and subscribed before me this 6th day of November, A. D. 1941.

> LAWRENCE C. McHugh, Notary Public.

(Seal)

My commission expires: April 13, 1945.

EXHIBIT A.

SN-IT-1

TREASURY DEPARTMENT
INTERNAL REVENUE SERVICE
Philadelphia, Par.

Office of
Internal Revenue Agent in Chaege
Room 1100 Gimbel Building
Philadelphia Division

August 9, 1941.

Mr. Michael F. McDonald, 6 Brown Street, Ashley, Pennsylvania.

Sir:

You are advised that the determination of your income tax liability for the taxable year ended December 31, 1939, discloses a deficiency of \$2,506.77, as shown in the statement attached.

In accordance with the provisions of existing internal revenue laws, notice is hereby given of the deficiency mentioned.

Within ninety days (not counting Sunday or a legal holiday in the District of Columbia as the ninetieth day) from the date of the mailing of this letter, you may file a petition with the United States Board of Tax Appeals for a redetermination of the deficiency.

Should you not desire to file a petition, you are requested to execute the enclosed form and forward it to this office. The signing and filing of this form will expedite the closing of your return by permitting an early assessment of the deficiency, and will prevent the accumulation of interest, since the interest period terminates thirty days after filing

the form, or on the date assessment is made, whichever is earlier.

Respectfully,

Guy T. Helvering, Commissioner,

By G. J. Wilson Internal Revenue Agent in Charge.

Enclosures:

Statement
Form of waiver
Form 272M

BMN/pk

STATEMENT

MICHAEL F. McDonald 6 Brown Street, Ashley, Pennsylvania.

Tax Liability for Taxable Year Ended December 31, 1939

Liability Assessed Deficiency Income Tax \$3,524.79 \$1,018.02 \$2,506.77

In making this determination of your income tax liability, careful consideration has been given to the report of examination dated December 6, 1940, to your protest dated January 7, 1941, and to the statements made at conferences held March 6, 1941 and July 23, 1941

Adjustments to Net Income

Net income as disclosed by return Unallowable deductions and \$15,783.54

additional income:

(a)	Salary		\$1,000.00	
0 (b)	Expenses		13,017.27	- 4
(e)	Contributions		7.00	
				14,024.27
		1960		3 .

Net income adjusted

\$29,807.81

Explanation of adjustments

- (a) Unreported Salary received.
- (b) The item of \$13,017,27 claimed as a deduction from gross income on your 1939. Federal income tax return and alleged to represent "Re-election expenses" is disallowed, for the reason that such alleged expenditure does not represent an ordinary and necessary business expense.

Exhibit A

9a

Computation of Tax

Net income adjusted	\$29,807.81
Less: Personal exemption	2,500.00
Balance (surtax net income)	27,307.81
Less: Earned income credit	1,400.00
Net income subject to normal tax	25,907.81
Normal tax at 4 per cent on \$25,907.81	1,036.31
Surtax on \$27,307.81	2,488.48
Total tax	3,524.79
Correct income tax liability	3,524.79
Income tax assessed (Account #200879)	1,018.02
Deficiency of income tax	\$2,506.77

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ANSWER.

(Filed December 31, 1941.)

Now comes the Commissioner of Internal Revenue, by his attorney, J. P. Wenchel, Chief Counsel, Bureau of Internal Revenue, and for answer to the petition in the aboveentitled proceeding, admits and denies as follows:

- (1) Admits that the petitioner is an individual with residence at 6 Brown Street, Ashley, Pennsylvania; denies the remaining allegations of paragraph (1) of the petition.
- (2) Admits that the notice of deficiency was mailed to the petitioner on August 9, 1941; denies the remaining allegations of paragraph (2) of the petition.
- (3) Admits that the tax in controversy is income tax for the taxable year 1939; denies the remaining allegations of paragraph (3) of the petition.
- (4) Denies the allegations of paragraph (4) of the petition.
- (5) (a) and (b) Denies the allegations of paragraphs (5) (a) and (b) of the petition.
- (c) Admits that the petitioner deducted the amount of \$13,017.27 from gross income on his income tax returns for the taxable year ended December 31, 1939; denies the remaining allegations of paragraph (5) (c) of the petition.
- (5) (d) Admits that the respondent disallowed the deduction as claimed; denies the remaining allegations of paragraph (5) (d) of the petition.

(6) Denies generally each and every allegation of the petition not hereinabove specifically admitted, qualified or denied.

WHEREFORE, it is prayed that the petition be deniede

(Signed) J. P. WENCHEL,

Chief Counsel, Bureau of
Internal Revenue.

Of Counsel:

Hartford Allen,

Division Counsel,

Paul E. Waring,

Special Attorney,

Bureau of Internal Revenue.

AMENDED PETITION.

(Filed September 18, 1942.)

The above named petitioner hereby petitions for a redetermination of the deficiency set forth by the Commissioner of Internal Revenue in his notice of deficiency (symbols SN IT:1, BMN:pk), dated August 9, 1941, and as a basis of his proceeding alleges as follows:

- 1. The petitioner is an individual with residence at 6 Brown Street, Ashley, Pennsylvania. The return for the period here involved was filed with the collector for the Twelfth District of Pennsylvania.
- 2. The notice of deficiency (a copy of which is attached to the Stipulation of Facts filed in this proceeding, marked Exhibit "A") was mailed to the petitioner on August 9, 1941.
- 3. The taxes in controversy are income taxes for the taxable year ended December 31, 1939, in the amount of

\$2,383.02, the deficiency proposed by the respondent in his notice of deficiency aforesaid being \$2,506.77.

- 4. The determination of the tax set forth in the same notice of deficiency is based upon the following errors:
- (a) Disallowance of the item of \$13,017.27, claimed as a deduction from gross income and representing "reelection expenses."
- 5. The facts 1 on which petitioner relies as the basis of this proceeding a e as follows:
- (a) During 1939 petitioner was a candidate in the primary and general elections to succeed himself as judge of the Court of Common Pleas of Luzerne County.
- (b) During 1939 petitioner paid out from his own funds expenses totaling \$13,017.27 in his campaigns, in the primary election to obtain the nomination, and in the general election to retain his office, as judge as aforesaid. An itemized statement of the said expenses as certified by petitioner in accordance with the Election Code of Pennsylvania is attached to the original petition and marked Exhibit "B".
- (c) On his 1939 income tax return, petitioner deducted these expenses totaling \$13,017.27 from his gross income.
- (d-1) Petitioner submits that these expenses totaling \$13,017.27 constitute or many and necessary expenses paid or incurred during 1939 in carrying on his trade or business within section 23 (a) (1) of the Internal Revenue Code.
- (d-2) In the alternative, petitioner contends he sustained a loss during 1939 incurred in a transaction entered into for profit in the amount of \$13,017.27, being the expenses aforesaid, within section 23 (e) of the Internal Revenue Code.
- (e) Petitioner's taxable net income for the calendar year 1939 was not greater than \$16,790.54.

WHEREFORE the petitioner prays that this Board may hear the proceeding and determine

- (a) That the said expenses of \$13,017.27 constitute an allowable deduction from petitioner's 1939 taxable net income as ordinary and necessary expenses paid or incurred in the taxpayer's trade or business;
- (b) In the alternative, that the petitioner sustained during 1939 a loss in a transaction entered into for profit in the amount of \$13,017.27;
- (c) That the petition r's taxable net income for 1939 was not greater than \$16,790.54;
- (d) That there is a deficiency in petitioner's 1939 income tax of not more than \$123.75.
 - (s) FREDERICK E. S. MORRISON,
 - (s) John W. Bodine, 1429 Walnut Street, Philadelphia, Penna., Counsel for Petitioner

COMMONWEALTH OF PENNSYLVANIA, SS.:

MICHAEL F. McDorald, being duly sworn according to law, deposes and says that he is the within named Petitioner; that he has read the foregoing Amended Petition and is familiar with the statements contained therein, and that the facts stated therein are true.

(s) M. F. McDonald.

Sworn to and subscribed before me this 18th day of September, 1942.

(Seal) (S

ANSWER TO AMENDED PETITION.

(Filed October 9, 1942.)

Now comes the Commissioner of Internal Revenue by his attorney, J. P. Wenchel, Chief Counsel, Bureau of Internal Revenue, and for answer to the amended petition in the above-entitled proceeding admits and denies as follows;

- 1. Admits the allegations of paragraph 1 of the amended petition.
- 2. Admits the allegations of paragraph 2 of the amended petition.
- 3. Admits that the tax in controversy is income tax for the taxable year 1939; admits that the deficiency proposed by the respondent is \$2,506.77; denies the remaining allegations of paragraph 3 of the amended petition.
- 4. (a) Denies the allegations of paragraph 4 (a) of the amended petition.
- 5. (a) to (e) Denies the allegations of paragraphs 5 (a) to (e), inclusive, of the amended petition.
- 6. Denies generally each and every allegation of the amended petition not hereinabove specifically admitted, qualified or denied.

Wherefore, it is prayed that the amended petition be denied.

(Signed) J. P. Wenchel, Chief Counsel, Bureau of Internal Revenue.

Of Counsel:

Hartford Allen,
Division Counsel,
Myron S. Winer,
Special Attorney,
Bureau of Internal Revenue.

SECOND AMENDED PETITION.

(Eiled December 2, 1942.)

The above named Petitioner hereby petitions for a redetermination of the deficiency set forth by the Commissioner of Internal Revenue in his Notice of Deficiency (symbols SN:IT:1, BMN:pk), dated August 9, 1941, and as a basis of his proceeding alleges as follows:

- 1. The Petitioner is an individual with residence at 6 Brown Street, Ashley, Pennsylvania. The return for the period here involved was filed with the Collector for the Twelfth District of Ponnsylvania.
- 2. The Notice of Deficiency (a copy of which is attached to the Stipulation of Facts filed in this proceeding, marked Exhibit "A") was mailed to the Petitioner on August 9, 1941.
- 3. The taxes in controversy are income taxes for the taxable year ended December 31, 1939, in the amount of \$2,383.02, the deficiency proposed by the Respondent in his Notice of Deficiency aforesaid being \$2,506.77.
- 4. The determination of the tax set forth in the same Notice of Deficiency is based upon the following errors:
- (a) Disallowance of the item of \$13,017.27, claimed as deduction from gross income and representing "reelection expenses."
- 5. The facts upon which Petitioner relies as the basis of this proceeding are as follows:
- (a) During 1939 Petitioner was a candidate in the Primary and General Elections to succeed himself as Judge of the Court of Common Pleas of Luzerne County.
- (b) During 1939 Petitioner paid out from his own funds expenses totaling \$13,017.27 in his campaigns, in the Primary Election to obtain the nomination, and in the Gen-

eral Election to retain his office, as Judge as aforesaid. An itemized statement of the said expenses as certified by Petitioner in accordance with the Election Code of Pennsylvania is attached to the original Petition and marked Exhibit "B".

- (c) On his 1939 income tax return, Petitioner deducted these expenses totaling \$13,017.27 from his gross income.
- (d-1) Petitioner submits that these expenses totaling \$13,017.27 constitute ordinary and necessary expenses paid or incurred during 1939 in carrying on his trade or business within Section 23 (a) (1) of the Internal Revenue Code.
- (d-2) In the alternative, Petitioner contends he sustained a loss during 1939 incurred in a transaction entered into for profit in the amount of \$13,017.27, being the expenses aforesaid, within Section 23 (e) of the Internal Revenue Code.
- (d-3) In the alternative, Petitioner contends that the said expenses totaling \$13,017.27 constitute ordinary and necessary expenses paid or incurred during 1939 for the production or collection of income, within Section 23 (a)
 (2) of the Internal Revenue Code, as added by Section 121 (a) of the Revenue Act of 1942.
 - (e) Petitioner's taxable net income for the calendar year 1939 was not greater than \$16,790.54.
 - * Wherefore the Petitioner prays that this Board may bear the proceeding and determine
 - (a) That the said expenses of \$13,017.27 constitute an allowable deduction from Petitioner's 1939 taxable net income as ordinary and necessary expenses paid or incurred in the taxpayer's trade or business;
 - (b) In the alternative, that the Petitioner sustained during 1939 a loss in a transaction entered into for profit in the amount of \$13,017.27;

- (c) In the alternative, that the said expenses of \$13,017.27 constitute an allowable deduction from Petitioner's 1939 taxable net income as ordinary and necessary expenses paid or incurred for the production or collection of income;
- (d) That the Petitioner's taxable net income for 1939 was not greater than \$16,790.54; and
- (e) That there is a deficiency in Petitioner's 1939 income tax of not more than \$123.75.
 - (s) FREDERICK E. S. MORRISON,
 - (s) John W. Bodine, 1429 Walnut Street, Philadelphia, Penna., Counsel for Petitioner.

Commonwealth of Pennsylvania, ss.:

MICHAEL F. McDonald, being duly sworm according to law, deposes and says that he is the within named Petitioner; that he has read the foregoing Second Amended Petitions and is familiar with the statements contained therein, and that the facts stated therein are true.

(s) MICHAEL F. McDONALD.

Sworn to and subscribed, before me this 20th day of November, 1942.

(s) Winiffed L. Curley,

(Seal) Notary Public.

My Commission expires Jan. 27, 1945.

ANSWER TO SECOND AMENDED PETITION.

(Filed December 29, 1942.)

Now comes the Commissioner of Internal Revenue by his attorney, J. P. Wenchel, Chief Counsel, Bureau of Internal Revenue, and for answer to the second amended petition in the above-entitled proceeding admits and denies as follows:

- 1. Admits the allegations of paragraph 1 of the second amended petition.
- 2. Admits the allegations of paragraph 2 of the second amended petition.
- 3. Admits that the taxes in controversy are income taxes for the taxable year 1939; denies the remaining allegations of paragraph 3 of the seconded amended petition.
- 4. (a) Denies the allegations of paragraph 4 (a) of the second amended petition.
- 5. (a) to (e) Denies the allegations of paragraphs 5 (a) to (e), inclusive, of the second amended petition.
- 6. Denies generally each and every allegation of the second amended petition not hereinabove specifically admitted, qualified or denied.

Wherefore, it is prayed that the second amended petition be denied.

Signed) J. P. WENCHEL,

(B. F. Chief Counsel, Bureau of Internal Revenue.

Of Counsel:

HARTFORD ALLEN,

Division Counsel.

Myron S. WINER,

Special Attorney,

Bureau of Internal Revenue.

STIPULATION OF FACTS.

(Eiled at Hearing, September 17, 1942.)

IT IS HEREBY STIPULATED AND AGREED by and between the parties hereto by their respective attorneys of recordthat the following statements are true, provided, however, that this stipulation is without prejudice to the rights of either party to introduce further evidence not inconsistent with the facts herein stated:

- 1. The petitioner is an individual residing at 6 Brown Street, Ashley, Pennsylvania. The petitioner filed his individual noome tax return for the calendar year 1939 with the Collector of Internal Revenue for the Twelfth Collection District of Pennsylvania, on March 15, 1940. There is introduced in evidence a photostat copy of the said return. The petitioner's books were regularly kept on the cash receipts and disbursements basis and were so kept in 1939. The return aforesaid was prepared on the cash receipts and disbursements basis.
- 2. The petitioner paid income tax for the year 1939 to the Collector aforesaid in the amount of \$1,018.02.
- 3. The notice of deficiency, a true copy of which is attached hereto, marked Schedule "A" and hereby made a part hereof, was mailed by registered mail to the petitioner at 6 Brown Street, Ashley, Pennsylvania, on August 9, 1941.
- 4. The tax in controversy is income tax for the calendar year 1939.
- 5. The petitioner is now, and has been for many years, a resident of Luzerne County, Pennsylvania. He was admitted to the bar of the Court of Common Pleas of Luzerne County on August 1, 1904, and subsequently was admitted to the bars of the Supreme Court of Pennsylvania and other Pennsylvania and Federal courts.
- 6. On December 1, 1938, the then governor of the Commonwealth of Pennsylvania appointed the petitioner to fill an unexpired term as judge of the Court of Common Pleas of the Eleventh Judicial District of Pennsylvania. The said district is coextensive with Luzerne County.

7. Petitioner accepted the appointment aforesaid and served as judge of the Court of Common Pleas of Luzerne County from December 1, 1938, until January 1, 1940, when the term of his appointment expired.

8. During the year 1939, petitioner received the sum of \$12,000.00 as compensation for services as judge of said court, the sum of \$20,000.00 as fees for services as executor of the Estate of Mary S. Stegmaier, and the sum of \$500.12, for legal services rendered. These amounts, except for \$1,000.00 of the \$12,000.00 salary as judge, were reported as taxable income in the petitioner's return for 1939 aforesaid:

9. The term of office of judge of the Court of Common Pleas aforesaid, was to expire on January 1, 1940, and under the laws of the Commonwealth of Pennsylvania, this judge-ship was to be filled at the General State Election on November 7, 1939.

10. On July 21, 1939, the petitioner filed a nominating petition with the Secretary of the Commonwealth of Pennsylvania to become a candidate for election for said office, at the Primary and General Elections of 1939. The petitioner was opposed at both the Primary and General Elections.

11. At the Primary Election of Luzerne County held September 12, 1939, petitioner was nominated as the nominate of the Democratic Party for the office of judge aforesaid. At the General Election on November 7, 1939, the petitioner received 81,857 votes and his Republican opponent received 89,091 votes. Petitioner was accordingly defeated.

12. Under the laws of the Commonwealth of Pennsylvania, the term of said office of judge, aforesaid, was ten years from January 1, 1940, to January 1, 1950, and the annual salary payable to such elected candidate was \$12,-200.00.

13. On August 31, 1939, the petitioner paid out from his own funds the amount of \$1,000.00 to Thomas J. Callahan, Treasurer of the Luzerne County Democratic Primary Campaign Committee, and on October 7, 1939, and October 28,

1939, petitioner paid out from his own funds the respective amounts of \$4,000.00 and \$3,000.00 to John Malinowski, Treasurer of the Luzerne County Democratic Committee.

14. In addition to the payments mentioned in Paragraph 13, supra, the petitioner paid out from his own funds (and from the \$500.00 mentioned in Paragraph 15, infra) during 1939 the following expenses in connection with his campaign for nomination and his campaign for election to the office as judge as aforesaid:

Filing nomination petitions	\$ 70.00
Printing and stationery	881.34
Telephone tolls	5.65
Rental of radio	38.40
Hire of clerks	389.71
Postage paid to U. S. Post Office	750.90
Rental of Typewriters	18.00 €
Advertising	2,040.02
Traveling expenses	823.25

Total \$5,017.27

Petitioner traveled on fifty eight days in connection with his campaign for the Primary Election and on thirty-six days in connection with his campaign for the General Election.

15. During 1939 the Petitioner received the amount of \$500.00 as a contribution from his son, Michael F. McDonald, Jr., for the purpose of defraying in part petitioner's expenses aforesaid in connection with his campaign for nomination and his campaign for election to the office as judge of the Common Pleas Court of Luzerne County, as aforesaid.

· Frederick E. S. Morrison,

Counsel for Petitioner.

J. P. WENCHEL, . .

Chief Counsel, Bureau of In-Paternal Revenue:

(Schedule "A" is the same as Exhibit A printed at pages 6a-9a hereof)

REPORTER'S MINUTES.

[31] Hearing at U. S. Court House, Court Room No. 2, Philadelphia, Pa., on the 17th day of September, 1942, at 2:00 o'clock P. M.

The above-entitled matter came on for hearing on this 17th day of September, 1942, before the Honorable Samuel B. Hill, Member of the United States Board of Tax Appeals at Philadelphia, Pa., pursuant to notice of hearing heretofore given, whereupon the following proceedings were had, to-wit:

Appearances:

FREDERICK E. S. MORRISON, and JOHN W. BODINE, (1429 Walnut Street, Philadelphia, Pa.) appearing on behalf of the Petitioner.

Myron W. Winer (Honorable J. P. Wenchel, Chief Chief, Bureau of Internal Revenue), appearing on behalf of the Commissioner of Internal Revenue, Respondent.

[32]

PROCEEDINGS.

THE MEMBER: Call the next case.

THE CLERK: Docket 109104, Michael F. McDonald.

THE MEMBER: Announce your appearances: .

Mr. Morrison: Frederick E. S. Morrison and John W. Bodine, 1429 Walnut Street, Philadelphia, Pennsylvania, for Petitioner.

MR. WINER: Myron S. Winer, for Respondent.

THE MEMBER: Make a statement of the case for the Petitioner, please.

OPENING STATEMENT OF FREDERICK E.S. MORRISON, ATTORNEY FOR PETITIONER.

Mr. Morrison: If your Honor please, this, I think, is a very unique question. The issue is whether or not campaign expenses in connection with a primary and general

^{*} Figures' in brackets refer to page numbers of Transcript of Record.

county election are deductible as ordenary and necessary expenses incurred in taxpayer's trade or business.

The Petitioner, Michael F. McDonald, was a Judge of the Common Pleas Court of Luzerne County, Pennsylvania. That is a county located in the northeastern section of our state. He was appointed to office effective December 1, 1938 to fill an unexpired term ending January 1, 1940.

We propose to show that in accepting that appointment he agreed that he would run for office at the next general election for a ten-year term commencing January 1, 1940 and ending January 1, 1950.

[33] In connection with his primary campaign and the general election campaign in November he incurred expenses of some \$13,000, part of which we will show, to the extent of \$8000, represented assessments imposed by the Primary Democratic Committee and the County Democratic Committee, for the election in November, and we contend that he had a right—first, we contend that his business was that of a Judge, and that to run for election to succeed himself in office such expenses incurred in connection with the election were ordinary and necessary business expenses.

We, however, are going to ask the Board to also consider, further in this case, that the House Bill, which was passed here recently, the Revenue Bill of 1942, goes a step further than heretofore in that it allows the deduction of expenses that are considered non-trade or non business expenses where they are for the production of collection of income. That Bill proposes that it shall be retroactive as to that section for all years that are open, and we trust that the Board will not decide this case before the Revenue Act of 1942 is passed.

However, we feel, irrespective of what happens to that Bill that is now pending, quite confident that these expenses incurred by Judge McDonald are ordinary and necessary expenses and should be allowed as deductions in computing the taxable income.

[34] THE MEMBER: Statement for the Respondent.

OPENING STATEMENT OF MYRON S. WINER, ATTORNEY FOR RESPONDENT.

MR. WINER: If your Honor please, I think I should state the issue: whether the item of \$13,017.27 claimed as a deduction by decitioner from gross income on his return for the year 1939 for re-election expenses was properly disallowed for the reason that such alleged expenditure does not represent an ordinary and necessary expense incurred in connection with the carrying on of a trade or business.

of the Internal Revenue Code or as losses suffered during the taxable year under Section 23 (a), or as bad debts ascertained to be worthless and charged off during the taxable year under Section 23 (b), or as bad debts ascertained to be worthless and charged off during the taxable year under Section 23 (c), or as bad debts ascertained to be worthless and charged off during the taxable year under Section 23 (d) or as contributions under Section 23 (o) of the Internal Revenue Code.

The Commissioner takes the position that such expenditures are personal in nature; and, hence, are not allowable deductions from gross income.

THE MEMBER: Call your witness:

MR. Morrison: If your Honor please, in order to make the record straight, I think it is agreed that the [35] issue in this case is whether or not these expenses made by Judge McDonald in 1939 are ordinary and necessary business expenses. However, the petition doesn't clearly set that forth, and I wish leave to file an amended petition setting forth the exact grounds on which we rely.

The other ground, in addition to ordinary and necessary expenses, is that we say that if it is not allowable under Section 23 (a) then it should be allowed as a loss incurred in a transaction entered into for profit.

They are the only two grounds on which we claim the allowance should be made, except that under the proposed House Bill, which I discussed a while ago.

Your Honor requires us to file a written amended petition?

THE MEMBER: Yes.

Mr. Morrison: Very well,

May we proceed to call the witnesses?

THE MEMBER: Any objection to the amended petition?

MR. WINER: No, your Honor, except that I should file a written denial.

THE MEMBER: You will file a written denial. How long a time do you require?

MR. Morrison: I think we can get it in by tomorrow noon.

THE MEMBER: Very well. Have it in by tomorrow [36] noon.

Is that amended petition or amendment to the petition?

Mr. Mörrison: I can make it amendments to the petition.

THE MEMBER: Whichever you wish.

Mis Morrison: I will make it amendments to the peti-

THE MEMBER: All right, It may be filed.

MR. Morrison: I wish to offer in evidence stipulated facts agreed upon by counsel for the Respondent and Petitioner, and I would like to have each of the copies stamped.

MR. Winer: If I may suggest, your Honor, I think it might be helpful to you if you have that stipulation before you during the progress of this case,

THE MEMBER: All right.

Mr. Morrison: Judge McDonald, will you take the stand, please.

Whereupon MICHAEL F. McDONALD was called as a witness for and on behalf of the Petitioner and having been first duly sworn was examined and testified as follows:

DIRECT EXAMINATION.

•[37] By Mr. Morrison:

Q. Judge McDonald, what is your occupation?

A. Attorney at law.

Q. And what was your occupation in 1939, throughout that year?

A. In 1939 I was Judge of the Court of Common Pleas of the 11th Judicial District of the Commonwealth of Pennsylvania, comprising the County of Luzerne.

Q. We have stipulated, Judge McDonald, that you were appointed Common Pleas Judge by Governor Earls in 1938. Was there any condition attached to that appointment?

A. Yes, there was. 8

Q. Will you please state what that was?

Mr. Winer: I object, your Honor.

THE MEMBER: Let me make this statement. I want to say that I agree with the statement of counsel for the Petitioner that this is a unique case. I am very seriously in doubt about the materiality of this testimony, but I will reserve that question.

Mr. Morrison: May I ask your Honor on what basis you don't think it is material? I think it is very material in this case.

THE MEMBER: I am admitting it. I am overruling the objection and admitting it, with reservations as to materiality. I will take that under consideration when I [38] take the case up.

Mr. Winer: Your Honor, doesn't this answer involve, perhaps, a hearsay item?

THE MEMBER: What is that?

Mr. Winer: Might not the answer involve a hear-say item as to what Governor Earle told him.

MR. Morriso : I didn't say anything about what Governor Earle told him.

MR. WINER: Will you please read the question?

(The question was read.)

A. The condition was this: that I would agree to be a candidate for the full term in November, 1939.

Mr. Winer: I object, your Honor, and move it be stricken from the record.

The Member: The objection is overruled, with the reservation that I made in the previous ruling:

Honor? Winer: Will you note my exception, your

THE MEMBER: The exception is noted.

Q. You were a candidate to succeed yourself in the general election of 1939?

A. I was.

MR. WINER: I object, your Honor.

THE MEMBER: Overruled.

Q. What did you have to do in order to get the support [39] of the Democratic Party?

A. I was obliged to contribute the assessment of the Democratic organization of Luzerne County made by its Executive Committee.

MR. WINER: I object, your Honor.

THE MEMBER: I understand that counsel for the Respondent is objecting to this entire line of testimony.

Mr. Winer: Yes, your Honor.

THE MEMBER: I will overrule the objection and adnut the evidence offered. I will pass on the question of materiality when I come to write up the case and make my decision.

Q. Were you consulted as to the amount of assessment?

A. I was not. The amount of the assessment was communicated to me later on.

Mr. Winer: If I may—excuse me just a minute, your Honor. I not only object on the ground of materiality, but object on the ground that the witness is stating a conclusion.

THE MEMBER: I don't think that objection is good. It may be understood that your objection goes to this entire line of testimony. If the ruling is adverse to you, you may have an exception.

Ma. WINER: Thank you, your Honor.

Q. Did you have any control over fixing the amount [40] of that assessment?

A. I did not. It was "take it or leave it."

Q. Would you have had the support of the Democratic organization if you had not agreed to that assessment?

A. I certainly would not.

Q. It is stipulated that you traveled on 94 days in 1939 in connection with your campaign for re-election. During which months of the year was that done?

A. It was done principally in the months of July, August, September and October.

MR. WINER: I object, your Honor. I think that the witness has written evidence to show the dates on which these trips were made, and I object on the grounds of best evidence.

THE MEMBER: Did he make that memorandum you are referring to?

MR. WINER: Yes, your Honor.

THE MEMBER: I will overrule it.

Q. Are the Common Pleas Court of Luzerne County, including the one over which you presided, adjourned during those months?

A. There is only one Common Pleas Court in Luzerne County. There are five individual Common Pleas Judges. In 1939, the adjournment began around June 15th and continued practically to the first Monday in October, when the Common [41] Pleas begins again. There may be some Chamber sessions, motions and so on, during the summer months, and one Judge is assigned for several weeks.

Q. But you attended to all your Judicial duties ?«

A. I did.

Q. When you were required to?

A: I did.

Q. Judge McDonald, in the primary and general election of 1939, was there also an election for another Judgeship in the Common Pleas Court of Luzerne County!

A. Yes. In that campaign, the County of Luzerne was

to elect two Common Pleas Judges.

Q. What is that?

A: Mine was for an unexpired term of Judge McLean, who had died in the summer of 1939, and Judge Valentine, who had been on the bench for ten years, his term expired; so that there were two vacancies to be filled that year.

Q. For the term beginning January 1, 1940 for ten

years!

A. That is correct.

Q. Did you practice law at all during the year 1939?

A. I did not.

Q. As an attorney?

A. I did not.

Q. It is stipulated that you were, during 1939, an executor of the Estate of Mary Stegmaier. When did you [42] become executor of her Estate?

A. I became one of the executors of her Estate, there being two others, namely, her son, George J. Stegmaier, and George W. Guckelberger, on the 8th of December, 1936.

Q. Is this a short certificate from the Register of Wills of Luzerne County?

A. Yes, sir. The will was probated on that date and letters testamentary were issued to us at that time.

Mr. Morrison: If your Honor please, I offer in evidence a short certificate issued on the 8th day of December, 1936 by the Register of Wills of Luzerne County showing the appointment of George J. Stegmaier, George W. Guckelberger and M. F. McDonald, the Petitioner, as executors of the Estate of Mary G. Stegmaier, deceased.

THE MEMBER: What is the relevancy of that?

MR. Morrison: I want to show—rather, I will put it, this way: The reason for producing that is the fact that when we tried to stipulate the facts of this case, Respondent's counsel seemed to take the position that the Petitioner was conducting other businesses besides that of Judgeship during the year 1939, and I want to show that he was executor back in 1936 and has continued to be ever since.

THE MEMBER: Is that admitted here?

Mr. Winer: If your Honor please, I think in our [43] stipulation we have admitted that he received a fee of \$20,000 in 1939 in paragraph 8 for services as executor of the Estate of Mary G. Stegmaier.

Mr. Morrison: I want to show that they were for services rendered for the entire executorship period.

MR. WINER: What do you mean by that?

Mr. Morrison: Just that: from the date he was appointed. It is stipulated that he is one of the three executors of the Estate of Mary Stegmaier. I want to show the date he was appointed as executor.

THE MEMBER: He testified to it, I believe. You can have it in, if you want it.

Mr. Morrison: I would like to have it in.

MR. WINER: I have no objection.

THE MEMBER: Admitted as Petitioner's Exhibit 1.

(Document referred to marked Petitioner's Exhibit No. 1 and received in evidence.)

Q. Judge McDonald, how much time did you spend in 1939 in the performance of your duties as Executor of the Estate of Mary Stegmaier?

A. Very little time. Only, Mr. Morrison; the time that would be consumed in conferences; I think three conferences, I find from my diary, with my fellow executors, and the time that might be consumed in signing the checks for the payment of bills that were incurred that year.

[44] Q. Were not most of the duties performed by you prior to 1939?

A. That is correct.

Q. In fact, prior to December 31, 1938?

A. That is correct.

Mr. Winer: I object, your Honor. The bill itself would be the best evidence.

THE MEMBER: What is that?

Mr. Winer: The vouchers filed in the Orphans' Court showing the allowance of these fees, I think, would be the best evidence or proof of that, your Honor.

Mr. Morrison: If your Honor please, I wish to take exception to that because, apparently, the advisor to the Respondent's Counsel doesn't seem to know what we do in ou. Orphans' Courts We have no such thing as youchers. They are simply entered on the account.

THE MEMBER: I overrule the objection. Your question is leading, though. Let the witness do the testifying, and you do the questioning in the way the rules provide.

Mr. Morrison: Very well.

have any other Judges of your Common Pleas Court ever acted as executor of an Estate!

A. They have.

[45] MR WINER: I object, your Honor.

THE MEMBER: That is immaterial. I will sustain the objection and strike the answer.

Mr. Morrison: I would like to have an exception, if you please.

THE MEMBER: You may have an exception.

Q. Were you also counsel for the Stegmaier Estate?

A. I was.

Q. Did you perform any duties as attorney in the year

A. I did not.

THE MEMBER: Judge, what Court has jurisdiction of probate matters?

A. In Luzerne County, there is a special Orphans' Court, if your Honor pleases.

THE MEMBER: Does the Common Pleas Court have any jurisdiction?

A. None whatever. We have a separate Orphans' Court of Luzerne County presided over by one President Judge.

THE MEMBER: What is the appellate court for that?

A. The Superior and Supreme Courts of Pennsylvania, depending upon the size of the judgment.

Q. Judge, do you recall following any other occupation or business or profession during the year 1939?

A. I certainly did not.

[46] Q. Other than that of Judge?

A. That is correct.

Q. It is stipulated that you spent \$5017.27 in 1939 for miscellaneous expenses, radio advertising, postage, and so on in connection with your campaign to retain your office. Did you file sworn accounts of these statements within 30 days after the primary and general elections with the County Board of Elections?

A. I did.

Mr. Winer: I object, your Honor. I think that those speak for themselves, too.

Mr. Morrison: No, no.

THE MEMBER: What is that?

Mr. Winer: I think that those records or statements would speak for themselves.

Mr. Morrison: I asked him if he filed them. That is all I asked.

THE MEMBER: He asked him something, I take it, not in the stipulation.

Q. Judge McDonald, what is the size of Luzerne County!

A. In area, approximately about 50 miles in length north and south, and about 30 miles in width east and west. In population, it is about 450,000, and in the number of registered voters, I think about 210,000.

Q. What is the nature of that population?

[47] A. It is a very cosmopolitan population made up of every nationality under the sun.

Q. That's the principal anthracite coal section?

A. We are exactly in the center of the anthracite coal fields, coal beds.

Q. That's its principal industry?

A. That's the principal industry.

Mr. Winer: I object, your Honor. He seems to be leading the witness along. I wish he would be more direct in his questions.

THE MEMBER: I don't know that I can control that.

MR. MORRISON: That is all.

MR. WINER: I offer in evidence, your Honor, the individual income tax return of the Petitioner for the calendar year 1939 as Respondent's Exhibit A. That is the year involved herein.

.THE MEMBER: Is it identified?

Mr. Morrison: Is it admitted?

MR. WINER: Yes.

THE MEMBER: Admitted as Respondent's Exhibit A.

MR. WINER: With permission to substitute a photostatic copy?

THE MEMBER: You may have that permission.

(Document referred to marked Respondent's Exhibit A and received in evidence.)

[48] Mg. WINER: No questions, your Honor.

THE MEMBER: That is all, Judge.

Mr. Morrison: Judge McDonald, just a second. I would like——

Mr. Winer: I object, your Honor. I have not cross-examined the witness.

THE MEMBER: If he has any re-direct-

MR. WINER: He has no re-direct, your Honor.

Mr. Morrison: I do have, your Honor,

If your Honor please, this is in effect an equity proceeding, and there are just a couple of questions I would like to ask the witness, and I think I am entitled to ask them.

MR. WINER: I object, your Honor.

THE MEMBER: If he wants to open it up-

MR. MORRISON: I will recall him.

* THE MEMBER: We are not going to stick to technicalities on that.

MR. WINER: Will you note my exception?

THE MEMBER: Yes.

By Mr. Morrison:

Q. We have agreed that this case involves a very important question of law that affects the whole nation.

THE MEMBER: Go ahead and ask your question.

Mr. Morrison: I would like your Honor to hear me, a [49] minute.

This question, since the passage of the Public Salaries Act of 1939, is very important to the nation, with the high tax rates that are now in effect, and will be in effect much higher this coming year.

THE MEMBER: Have you any questions to ask this witness! Don't take this down. We are not going to have any argument at this stage of the game. If you have some questions to ask, direct them to the witness.

MR. Morrison: All right.

Q. Judge McDonald, on your return for 1939, under Schedule D, Item 1, it reads as follows: "Total receipts (state nature of business or profession): Judge and attorney, \$11,500.12." Will you state for the Board the nature of that item of \$11,500.12?

MR. WINER: I object. That is covered by the stig-

THE MEMBER: Is it covered by the stipulation?

MR. Morrison: It may be, your Honor.

THE MEMBER: Well, objection is sustained.

Mr. Morrison: If it is, then I will withdraw the question.

MR. WINER: Isn't that covered?

Mr. Morrison: That part is. You are right.

Q. Judge McDonald, it is stipulated that in the year [50] 1939 you received \$500.12 as attorney. When were those services performed?

A. Those services were all performed prior to Decem-

ber 1, 1938, the date of my appointment.

Q. When you put down on the return "judge and attorney" the idea was merely for explanation of the item, or what was its purpose?

A. As Judge I had an income that year of \$11,000, though it might have been twelve, because the last check was not cashed until after the beginning of the next fiscal year, and the \$500.16 was income that came to me as an attorney, but earned prior to December 1, 1938.

Q. Is that the reason why, on page 4 of the return, under the caption "questions," you state: "Item 1: State your principal occupation or profession," and you wrote

"Judge and attorney"?

A. Well, I don't recollect that, but my principal occupation certainly in 1939 was a Judge, because a Judge is prohibited by statute from acting in any way as an attorney.

Q. Therefore, you did not act as an attorney in that

year?

A. I certainly did not.

Mr. Morrison: That is all.

Mr. Winer: If your Honor please, I would like to [51] state at this time that we have objected, as I understand it, to every bit of evidence, questions and answers, put in.

THE MEMBER: All right. Let the record show that your objection goes to all the testimony of this witness.

MR. WINER: Yes, your Honor.

THE MEMBER: And that you may have an exception to the ruling admitting any of it?

MR. WINER: Thank you.

MR. MORRISON: That is all, Judge McDonald.

THE MEMBER: That is all.

(Witness excused.)

Mr. Morrison: Mr. James Law!

Whereupon JAMES J. LAW was called as a witness for and on behalf of the Petitioner and having been first duly sworn was examined and testified as follows:

DIRECT EXAMINATION.

By Mr. Morrison:

Q. What is your occupation, Mr. Law?

A. Special representative of the Sinclair Refining

Q. What was your occupation in 1939!

A. Special representative of the Sinclair Refining [52] Company.

Q. In that year, did you have any connection with any political organization?

A. Yes, sir.

Q. What was it?

A. Chairman of the Democratic County Committee of Luzerne County.

MR. WINER: I object, your Honor. I don't see the materiality of this.

THE MEMBER: The objection will be overruled, with reservation to the materiality.

MR. WINER: May that cover the entire testimony?

THE MEMBER: That will cover the entire testimony along that line.

- Q. Have you been Chairman continuously since 1939?
- A. Yes, sir.
- Q. I am sorry. When did you become Chairman of the Democratic County Committee?
 - A. June of 1936.
 - Q. You have been that since?
 - A. I have been re-elected.
- Q. Did any of the candidates for offices in Luzerne County receive the support of your Democratic organization in the primary and general election of 1939?
 - A. Yes, sir.
- [53] MR. WINER: I object, your Honor.

THE MEMBER: It is understood you may have an objection to all of this testimony. I imagine you are going to object to all of it.

Mr. Winer: Except that he does appear to be leading the witness along.

MR. Morrison: I am not leading the witness along. I am trying to get it over with. That is just nonsense.

- Q. How many candidates were supported by your Committee?
 - A. Eleven.
 - Q. Do you know the namesoof those candidates?
- A. Offhand, I couldn't tell you all of them. Judge McDonald was at the head of the ticket. Attorney John Bonin.
 - Q. What was John Bonin running for?
 - A. He was running for Judge.

THE MEMBER: Let's not bring in any other candidate.

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Ma. Morrison: It is very important to bring in the other candidates, because the Respondent takes the position that Judge McDonald's contribution or assessment to the Primary Democratic Committee and to the General Democratic Committee were for the benefit of all candidates, and I propose to show that the other candidates contributed [54] to that same Committee for the benefit of Judge McDonald; so it is very material.

THE MEMBER: All right. All right.

MR. WINER: Same objection, your Honor.

THE MEMBER: The objection will be overruled, with the reservation laid down.

Q. Do you recall why two candidates were running for the office of Judge of the Common Pleas Court of Luzerne County?

A. There was a vacancy due to the death of Judge Mc-Lean, and the other term expired of Judge Valentine. That is the reason there were two candidates running.

Q. Can you tell us how your Committee is organized?

A. Yes, sir.

Q. Will you do that, please?

A. There are 408 precincts in the County of Luzerne, and according to the State rules of the Democratic Party, we elect two members from each precinct to the Committee, a man and a woman, and then the Committee convenes after the primaries, 60 days after the primary election, and they elect their County officers, County Chairman, County Treasurer, Secretary and Vice-Chairman. Then, there are seven legislative districts in the County of Luzerne. Each legislative district holds a convention, and they elect a chairman of the district, and the County Chairman has the power. [55] through the rules, to appoint an executive committee of 21 members. Each member in his—each chairman of the legislative district is a member of the committee, and he

appoints two members from his district which comprise 21 members, and the County Chairman is also a member of the Committee.

- Q. Do you have a sub-committee, also, a sub-executive committee?
- A. The Chairman has the power to appoint committees.. He appoints sub-committees when it is necessary.
- Q. How did your organization support these candidates by setting up these committees?

A. The County Executive Committee met.

- Q. How were the expenses of the Committee met?
- A. How were the expenses?

Q. Yes.

A. Through assessments of the candidates that were running for office.

Q. Do you know how the assessments were determined?

A. They were determined according to the means and the salaries that they would receive if they were elected.

MR. WINER: I object, your Honor. I object to the use of the word "assessment" unless the Petitioner can show that these were legal obligations on the part of Mr. McDonald, and any other candidate, to pay those amounts and on [56] the Party to spend them.

MR. MORRISON: I don't agree.

THE MEMBER: I am taking this evidence, reserving all questions as to materiality. I overrule the objection.

Mr. Winer: There are questions not only as to materiality but conclusions.

THE MEMBER: Yes.

Mr. Winer: And legal conclusions as well, your Honor.

THE MEMBER: All right. I will reserve that question, too.

MR: WINER: Thank you, your Honor.

The Member: I will overrule your objection. Go ahead.

Q. Did your Committee consult with the candidates as to the amount that they would be assessed for the campaign expenses?

A. Pardon,

Q. Did your Committee consult with the candidates as to the amounts that they would be assessed for campaign expenses?

A. There was a sub-committee picked to consult with them.

- Q. If any of the candidates had not paid his entire assessment, would he have had the support of your [57] organization?
 - A. Would he?

Q. Yes.

A. I don't think so.

Q. Well, would he? Answer the question.

A. No.

Q. Were the receipts of the committees disbursed under your direction?

A. No, sir. They were disbursed under the direction of the Treasurer.

THE MEMBER: The Treasurer/of what?

A. Of the County' Committee,

Q. Do you know whether the funds-

THE MEMBER: Do you mean he determined how it should be disbursed?

A. Pardon me.

THE MEMBER: Do you mean he determined how it should be disbursed?

A. No. The Executive Committee-

THE MEMBER: He simply paid them out?

A. He paid them out?

THE MEMBER: Somebody authorized him to do it; isn't that correct?

A. That is right.

Q. Do you know whether the funds of those committees, [58] those two committees, were paid for the types of expenses which are permitted by the Election Code of Pennsylvania?

A. Yes.

Mr. WINER: I object, your Honor. I think that that is a conclusion.

THE MEMBER: That is a conclusion.

Mr. Morrison: Your Honor, I have asked him whether the—first of all, the Election Code specifies the nature of these expenses that moneys may be expended for, and I have asked him: did the expenses of those committees conform to what is prescribed?

THE MEMBER: It is a conclusion, though. I will strike the answer.

Q. Did the assessments paid into your Committee, into the two committees, by the nine candidates other than Judge McDonald help his candidacy?

A. Yes, sir.

THE MEMBER: Wait a minute. Wait a minute.

MR. WINER: I object, your Honor.

The Member: Are you testifying to a fact or your opinion?

A. My own opinion.

MR. WINER: I object on the grounds

THE MEMBER: The objection is sustained.

Q. Mr. Law, do you know whether or not Judge Mc-Donald [59] was helped in his campaign by the funds received by the two committees? A. In my opinion; yes.

"THE MEMBER: Just a minute.

MR. WINER: I object.

Q. I am asking you whether you know it as a fact?

A. In my opinion; yes.

THE MEMBER: The answer is stricken.

Q. Not as to your opinion; do you know for a fact whether the receipts by the two committees benefited Judge. McDonald's candidacy in conducting the expenses of that campaign?

A. Yes.

MR, WINER: I object.

MR. Morrison; He said he knew it as a fact.

THE MEMBER: I think the witness has already stated that he is giving simply an opinion. It will be considered as an opinion when we come to consider this, and the competency of it is certainly not—

Ma. Mossison: I will proceed to qualify him, then.

Q. Mr. Law, did you ever run for elective office?

A. Yes, sir.

Q. Dic. you-

MR. WINER: I didn't hear that question.

THE MEMBER: This is not a matter for expert [60] testimony.

MR. MORRISON'S Lithink it may be, your Honor."

THE MEMBERS I think it isn't. Any objection?

MR. WINER: Yes, your Honor.

THE MEMBER: Objection sustained.

Get your record in here. I am letting you put in a lot of stuff that has nothing to do with this case. I am letting you put it in. You can't move in everything.

Mr. Morrison: I know. If you will bear with me, you will see that it is very relevant.

THE MEMBER: I won't let it it. You go ahead and ask your questions. We have to draw the line somewhere.

MR. MORRISON: Very well, sir.

Q. Mr. Law, in how many campaigns, political campaigns have you participated in Luzerne County?

MR. WINER: I object.

THE MEMBER: Objection sustained.,

Mr. Morrison: Your Honor, I am qualifying this man as an expert witness.

THE MEMBER: I am holding that it is not a matter for expert testimony.

MR. Morrison: You don't know what I am going to prove by it.

The Member: I know you are not going to prove it before this forum.

[61] Mr. Morrison: What I want to do is make an offer of proof, that these are necessary and ordinary expenses in connection with his political campaign. I want to show from the witnesses, experts, that they were ordinary and necessary election compaign expenses.

Mr. Winer: I object to the introduction of that.

THE MEMBER: Then, show that. You don't have to show it by expert testimony.

Mr. Morrison: I started to. You granted all these objections here, right and left.

THE MEMBER: All right. Ask your questions, and I will rule on them as your ask them.

Q. How many political campaigns have you participated in in Luzerne County?

MR. WINER: I object.

The Member: Objection sustained. It is immaterial.

Q. Did you ever run for office?

MR. WINER: I object, your Honor.

THE MEMBER: Objection sustained.

Q. Do you know what the expenses of the various candidates have been in these various campaigns?

A. Yes.

MR. WINER: I object to that question, too.

THE MEMBER: Objection sustained. The answer is stricken.

[62] Q. Mr. Law, what has been your experience in political campaigns?

MR. WINER: I object.

THE MEMBER: Objection sustained.

Mr. Morrison: I would like to know the ground for it, your Honor.

THE MEMBER: The ground is so obvious that it is difficult to explain it.

Mr. Morrison: It can't be very obvious if it can't be explained.

THE MEMBER: Of course, I am not responsible for your understanding it. It is obvious to me. Go ahead and ask your question.

Q. Mr. Law, you have testified that you have been County Chairman for many years of the Democratic Varty of Luzerne County?

MR. WINER: I object.

MR. Morrison: I am telling him what he has already testified to.

Q. During 1939, Judge McDonald expended—and this is stipulated—for campaign expenses, out of his own funds, \$5017.27, and in addition thereto be was assessed by the Committee a total of \$8000, which he paid over to the committees.

Mr. Winer: I object to the form of the question, [63] your Honor.

Mr. Morrison: There is no question yet.

THE MEMBER: He is reading from the stipulation.

MR. WINER: There is nothing in the stipulation which shows that this was an assessment—nothing,—not a thing.

Mr. Morrison: With that qualification, that there is not in the stipulation any word of "assessment," they were amounts paid to the committees—we had testimony already that they were assessments.

THE MEMBER: There is no question about that, that they were paid in.

Mr. Morrison: There has been testimeny, and not contradicted, that they were assessments.

Mr. Winer: We have objected to all testimony that has gone in.

Mr. Morrison: That's all right. But, it has been admitted.

MR, WINER: It has been admitted with reservations as to it.

Q. Mr. Law, from your long experience in political campaigns as County Chairman of the Democratic Party

of Luzerne County, would you say that the total expenditures by Judge McDonald in 1939, that is, the \$13,017.27, were or were not ordinary in amount and necessary for his [64] candidacy as Judge of the Common Pleas Court of Luzerne County!

MR. WINER: I object.

THE MEMBER: Objection sustained.

Q. Would you say, Mr. Law, that it was necessary for Judge McDonald to make those disbursements as campaign expenses in order to retain his office as Judge!

A. Yes.

MR. WINER: I object.

THE MEMBER: Objection sustained. Dougt answer the question until you see whether there is an objection or not.

Mr. Morrison: Your IJonor, I would like the record to show that I have made an offer of proof to show that by this witness, Mr. Law here, that the disbursements made by Judge McDonald in 1939 in connection with his election campaign, both at the primary and the general election, were ordinary, necessary expenses by him in connection with seeking the re-election for a term of ten years commencing January 1, 1940 and ending December 31, 1949.

THE MEMBER: Your offer of proof—the method of proofs by which you propose to make this showing is indicated by the questions asked and the rulings thereon?

May Morrison: Yes.

THE MEMBER: The offer is denied.

Mr. Wixer: No questions, your Honor.

with the witness or not.

MR. WINER! I am sorry.

Mr. Morrison: If Your Honor please, I am making an offer of proof by this witness showing that he has been Chairman of the Democratic Committee of Luzerne County. Pennsylvania for many, many years past; that he is competent to testify as to what constitutes ordinary and necessary expenses in an election campaign by a candidate; that he is the County Chairman: that he has run for office at various times; that he is familiar with the expenses of his Committee, what the moneys are paid for; that he is familiar with the fact that under the law of Pennsylvania we have an Election Code which governs what a committee and the candidate may spend moneys for; that he knows that the Committee has filed statements as prescribed by the law of the Commonwealth showing the nature of the receipts and the disbursements by those committees, and that they conform to what is prescribed by the Election Code, and that is what I endeavored to show by this witness, that the expenditures made by Judge McDonald in connection with his two campaigns, the primary campaign in the early part of the year 1939, and the general election in November of 1939; that those expenses were ordinary and necessary expenditures by Judge McDonald in seeking re-election for his term of office as Judge.

[66] The Member: I am not taking the position that he couldn't show that he is qualified to an wer the questions; that the expenditures made by Judge McDonald were necessary expenses in Judge McDonald campaign, if he were qualified to show it, but on the basis of the questions which you have propounded to this witness, and assuming that your offer of proof will be along the same line, I will/deny your offer.

MR. MORRISON: I want an exception to that ruling.
THE MEMBER: You may have an exception.

Q. Mr. Law, it has been stipulated in paragraph 14 of the stipulation that Judge McDonald expended \$5,017.27 for certain items, possibly 10, (I will show them to you in a minute) and in paragraph 13 that he paid out also from his own funds \$1000 to the Treasurer of Luzerne Democratic Primary Committee and \$7000 to the Treasurer of the Luzerne County Democratic Committee to help defray his election expenses. From your long experience in politics for the Democratic Party in Luzerne County, would you say—wait a minute. Just hold that, Will you please look at this. (Showing stipulation to witness.) Would you say that they were ordinary and necessary expenses incurred by Judge McDonald?

A. Yes.

Q. In connection with his election campaign?

[67] MR. WINER: I object.

THE MEMBER: Objection sustained.

MR. WINER: May the answer be stricken?

THE MEMBER: Yes.

. Mr. Morrison: Exception.

You granted me an exception to that?

THE MEMBER: I will grant you an exception.

Me Morrison: I asked for it.

Cross-examine.

Mr. Winer: No questions.

THE MEMBER: That is all.

(Witness excused.)

Mr. Morrison: Mr. Callaban.

Whereupon THOMAS J. CAPLAHAN was called as a witness for and on behalf of the Petitioner and having been first duly sworn was examined and testified as follows:

DIRECT EXAMINATION.

By Mg. Morrison:

Q. What is your occupation, Mr. Callahan?

A. Chief Clerk of the House of Representatives of Pennsylvania.

Q. What was your occupation in 1939?

MR. WINER: I object, your Honor,

[68]. THE MEMBER: You object on the ground of materiality!

Mr. Winer: All the way through.

THE MEMBER: I will reserve the question of maferiality and overrule your objection.

- A. Real estate and insurance.
- Q. Will you speak louder, please?
- A. Yes, real estate and insurance.
 Q. Did you in 1939 have any connection with the Demo-
- cratic Organization in Luzerne County?
 - A. I did.

Q. What was your position?

A. I was Treasurer of the Primary Campaign Committee.

- Q. Were you elected or appointed?
- A. I was appointed.
- . Q. How long have you been a member of the Democratic Organization of Luzerne County!
 - A. Since.1932.
- Q. Did you ever run for elective office in Luzerne County?
 - A. Yes.

MR. WINER: I object, your Honor,

THE MEMBER: I understand you are objecting to this entire line of testimony.

MR. WINER: Yes, your Honor.

[69] The Mamber: It may be so understood. You may have an exception.

MR. WINER: All right.

Q. Will you state what your duties were as Treasurer of the Democratic Primary Campaign Committee of Luzerne County?

A. To accept the funds from the different candidates and any other contributions that might come in and disburse them under orders of the candidates, written orders.

Q. You had written orders from the candidates?

A. Yes.

Q. As to the expenditure of the funds?

A. Yes.

Q. In their behalf?

A. Yes.

Q. For the primary campaign?

A. For the primary campaign.

Q. Was all the money received by the Committee paid over to you as Treasurer?

A. Yes.

Q. And did you disburse that money as Treasurer?

A. All but \$1199.15, which I turned over to the Treasurer succeeding me in the Fall campaign.

Q., Did you keep any books or other records of your receipts and disbursements as Treasurer?

[70] A. None other than the bank checks, the cancelled bank checks, and the statements from the bank, and receipts which I attached to my statement or accounting to the Court.

Q. Did you file an account of your receipts and ensbursements?

A. I did.

- Q. With the proper legal authorities?
- A. Yes.
- Q. I hand you a statement of receipts, expenditures or disbursements. Do you recognize your signature there?
 - A. I do.
- Q. That was executed by you on the 11th day of October, 1939?
 - A. Yes, sir.
 - Q. With whom did you file that, do you recall?
 - A. The County Commissioners of Luzerne County.
- Q. You are familiar with the fact that this statement shows that you received ten contributions or ten assessments or ten amounts from candidates or from certain named people, aggregating a total of \$5600?
 - A. I am.
- Q. Were they all candidates for various offices in Luzerne County?
 - A. They were.

Mr. Morrison: If your Honor please, I would like [71] for the record that the reporter copy in the names and the amounts of these sums received by Mr. Callahan as Treasurer after I have offered this in evidence. I think it would be easier to follow it. It has attached a lot of youchers which I don't think are material.

MR. WINER: If this goes in, it all ought to go in for what it is worth.

THE MEMBER: What is it?

Mn. Monnison: Under our election law, the committees, the political campaign committees must file a statement of all receipts and all disbursements, showing what happened to the funds that they received and the expenditures must be in accordance with those provisions of the Election Code.

THE MEMBER: You may offer it. I will admit it as Petitioner's Exhibit 2/. Call attention to the par-

ticular part you want stressed. It doesn't need to into the record.

THE CLERK: This has been admitted?

THE MEMBER: Yes.

(Document referred to marked Petitioner's Exhibit No. 2 and received in evidence.)

THE MEMBER: Is it paged?

Mr. Morrison: Yes, it is paged.

I would like leave to withdraw that and substitute
[72] a photostatic copy.

THE MEMBER: You may have that privilege.

Q. Mr. Callahan, what do these amounts represent under the caption "Receipts"?

A. The amounts of money received from the various candidates.

Q. Under "Expenditures" or "Disbursements" as it is captioned here, what do those amounts represent?

Mr. Winer: I object, your Honor: I think the document speaks for itself.

THE MEMBER: I will let him answer it.

Mr. Morrison: It does-

THE MEMBER: He knows what they represent.

A. The amounts disbursed in the campaign.

Q. Were you or were you not authorized by the tenscandidates who are listed on the first page authorized to make those disbursements on their behalf?

MR. WINER: I object.

THE MEMBER: Just a minute. Did you have the written authority from them?

A. Yes:

THE MEMBER: Do you have it here?

A. I don't have it here; no.

THE MEMBER: In effect, what did it provide?

A. It provided that I was to spend this money in the [73] payment of certain of those bills incurred in the primary campaign, such as advertisements, publicity on the radio. In some instances, poll men.

THE MEMBER: That was expenses incurred for the entire Democratic campaign or for the campaign for the entire list of Democratic candidates?

A. The entire list of candidates.

THE MEMBER: Not just each candidate?

A. No. Well, each item—each candidate gave me a written authority to spend the amount of money that he had given me.

THE MEMBER: I understand that he gave you authority to spend the money?

A. Yes.

THE MEMBER: So far as he was concerned; but he didn't furnish you a list of his own individual items of expense?

A. He did not.

THE MEMBER: For which to make the expenditures?

A. He did not.

Mr. Morrison: I just want to clear that up, your Honor.

Q. Mr. Callahan, the amounts that you paid out as Treasurer were amounts that were incurred by the—of expenses incurred by the Committee as such working for Judge [74] McDonald and the candidacy of the other gentlemen?

A. Yes.

MR. WINER: I object, your Honor. The question is very leading.

' THE MEMBER: What is your objection?

Mr. WINER: He is leading the witness right along.

Mr. Morrison: Because of the fact that his Honor saw fit to get the witness twisted up on this thing. He thought he was paying Judge McDonald's expenses out of his own pocket.

Q. Did the amounts you received from the 9 candidates other than Judge McDonald help his candidacy?

THE MEMBER: Wait a minute.

MR. WINER: I object.

THE MEMBER: Wait a minute. That is calling for an opinion.

Q. Was the money used for the mutual benefit of all the candidates?

MR. WINER: I object, your Honor.

THE MEMBER: You tell us what the money was used for, and we will draw the conclusions.

Q. Mr. Callahan, the moneys were expended by you as Treasurer of the Primary Campaign Committee solely for the—

THE MEMBER: Don't ask leading questions.

Mr. Morrison: Very well, your Honor.

.[75] Member: He knows what you are talking about.

Q. Mr. Callahan, were any of these gentlemen candidates for office in the primary election?

A. All of those gentlemen were.

Q. For various vacancies in office?

A. Yes.

Q. Other than the two Judgeships?

A. Yes.

Q. Judge McDonald and John H. Bonin—were they the candidates for the two Judgeships?

A. Yes.

Q. Were these moneys expended for their benefit?

THE MEMBER: Wait a minute. Wait a minute.

MR. WINER: I object, your Honor.

THE MEMBER: You can show what the moneys were expended for.

MR. Morrison: I have done that.

THE MEMBER: We will draw the conclusions. So, don't be trying to invade that territory. That is ours.

Q. Mr. Callahan, these disbursements were made by you as Treasurer of the Campaign Committee for certain expenses incurred by your Committee in connection with the primary election, at which these ten candidates were up for election to office, for nomination to office?

A. Yes.

[76] Mr. Morrison: Cross-examine.

MR. Winer: No questions, your Honor, except that I would like to renew my objection to all of the testimony.

THE MEMBER: You may have an exception. I will overrule your objection and reserve the question of materiality of this testmony, this entire line of testimony.

MR. WANER Thank you, your Honor.

THE MEMBER: That is all, Mr. Law.

(Witness excused.)

Mr. Morrison: Mr. Malinowski.

Whereupon JOHN MALINOWSKI was called as a witness for and on behalf of the Petitioner and having been first duly sworn was examined and testified as follows:

DIRECT EXAMINATION.

By Mr. Morrison:

Q. Mr. Malinowski, what is your occupation?

A. I am president of the Miners National Bank of Nanticoke.

Q. Of where?

A. Nanticoke, Pennsylvania.

Q. Is that in Luzerne County?

A. That is right.

Q. Is that where you live?

[77] A. No. I live in Hanover Township.

Q. An Luzerne County?

A! That is right.

Q. What was your occupation in 1939?

A. President of the Miners National Bank of Nanti-

- Q. Did you have any connection with the Democratic Organization in Luzerne County in 1939?
 - A. I did.
 - Q. Did you hold any office with that Committee?

A. I was the County Treasurer.

Q. You were County Treasurer of what?

A. Of the Luzerne County Democratic Committee.

Q. Were you elected or appointed by the Committee!

A. I was elected.

Q. How long had you been a member of that Democratic organization in Luzerne County?

Mr. Winer: I object, your Honor; also on the same grounds as the prior witnesses.

THE MEMBER: Yes. Your objection will be overruled, with reservation as to materiality of the questions. You will be allowed an exception. It is understood your objection runs to this entire line of testimony.

Q. Have you ever run for elective office in Luzerne County?

A. I have.

[78] Q. What was that?

A. I ran for the office of National Delegate to the Chicago Convention in 1932.

Q. Were you successful in that campaign?

A. I was elected as a Roosevelt candidate.

MR. WINER: I object.

Q. Did you vote for Mr. Roosevelt on the first ticket?

A. On the first ballot.

THE MEMBER: Strike that out.

Q. Were you thoroughly familiar, as Treasurer, with all the receipts and disbursements of your Committee?

A. I was.

Q. Did you receive as Treasurer the moneys from the various members of the Committee; that is, did the Committee's funds come into your hands as Treasurer?

A. They did.

Q. Did you as Treasurer disburse the moneys of your Committee?

A. I did.

Q. Did you keep any books or records of your receipts and disbursements as Treasurer of that Committee?

A. I had a daily slip of the receipts; check book, bank book and duplicate deposit books.

Q. Did you ever file with the lawful authorities of Pennsylvania a statement of receipts and disbursements?

[79] A. I did.

Q. You are required to do that by the Laws of the Commonwealth?

MR. WINER: I object, your Honor.

A. Yes.

Q. I show you here a statement. Do you recognize that as a statement of receipts and disbursements of your 1939 election campaign of the Democratic Party?

A. I do.

Q. Is that your signature there?

A. It is.

Q. This statement you filed with the proper authorities, did you not?

A. With the Bureau of Elections for Luzerne County.

Q. Bureau of Elections?

A. Yes.

Q. Mr. Malinowski, I want to show you this list of receipts and disbursements attached to your filed statement. It is quite large. Can you tell from that list who were the candidates in Luzerne County for the various vacancies that occurred at that election?

MR. WINER: I object. This instrument isn't in evidence as yet.

THE MEMBER: What is that?

Mr. Morrison: He has identified it.

[80] MR. WINER: It isn't in evidence.

Mr. Morrison: That is right. I will offer it in evidence, if you want it now.

A. Yes, I could.

Q. Suppose you read off the names.

MR. WINER: Excuse me. You said that you would offer it.

Mr. Morrison: I will offer it as soon as he is through with it.

THE MEMBER: Does it show itself what the names are?

Mr. Morrison: It doesn't show the name of the office. It shows the names of the individuals.

THE MEMBER: What is it you want him to testify to?

Mr. Morrison: I want him to tell the names of people who are running for office whose names may appear on the list.

THE MEMBER: You want him to pick out the particular ones who were candidates?

MR. MORRISON: That is it.

A. Michael F. McDonald.

Q. Will you state how much you received from him?

THE MEMBER: That will show there, won't it?

MR. MORRISON: It will show; yes.

THE MEMBER: Just call the names. We can get it [81] from the record.

A. Michael F. McDonald, G. Lester Thomas, Joseph Bialogawicz, John H. Bonin, John A. Riley, Ralph Gitz, Edward F. McGovern, Stanley Leonard, Stanley B. Janowski, John Kridlo.

Q. Was Ralph Gitz a candidate for office?

A. He was.

Q. What do the amounts shown opposite their names represent?

Mr. Winer: I object, your Honor. I think the instrument speaks for itself.

THE MEMBER: He may answer that. What do those amounts represent?

. A. They were the political assessments of the individual candidates.

MR. WINER: I move that that be stricken out.

Q. Made by whom? That is, who made the assessments?

A. The sub-committee of the Luzerne County Democratic Committee.

THE MEMBER: Let's find out how. Get that straight.

Who determined how much should be paid in by these acandidates?

A. A sub-committee was appointed by the County Chairman and they determined.

THE MEMBER: Did the candidate have anything to do [82] with fixing the amount that they demanded of him?

A. That I wouldn't know.

Q. Let me ask you this question: Were you a member of that sub-committee?

A. Ne, I was not.

Q. So that you don't know just how the sub-committee operates?

A. Not exactly; no.

Mr. WINER: If your Honor please, I renew my objection and ask that the word "assessment" be stricken from the record.

THE MEMBER: I understand the sense in which it is used,—this with a used that term. I take it as descriptive rather than in its technical sense.

Q. Were you authorized by the ten candidates whom you have named to make disbursements on their behalf of the amounts that they paid over to your Committee?

A. Yes. That is the duty of the County Treasurer.

THE MEMBER: How were you authorized? In what way?

A. I was authorized in writing.

THE MEMBER: Have you the writing here?

A. No, I don't.

THE MEMBER: Why did you require authorizations?

A. It was always customary.

THE MEMBER: Did you have authorization from these [83] other subscribers, these other people who contributed to the fund?

A. That is right.

THE MEMBER: To pay out their contributions, also?

A. That is right.

THE MEMBER: Everybody who contributed gave you authority to pay out?

A. No. The candidates-

Q. Do you know, Mr. Malinowski, that the law requires you to get written authorization from each candidate to make disbursements?

A. Yes, I do.

MR. WINER: I object.

THE MEMBER: I overrule it. We are just cutting corners on this thing now.

Q. Do you know, Mr. Malinowski, whether these disbursements made by you are for the type of expenses permitted by the Election Code of Pennsylvania?

MR. WINER: I object, your Honor.

THE MEMBER: What is that? Read that to-me.

(The question was read.)

Mr. Winer: I will object, your Honor.

THE MEMBER: Objection sustained.

Q. Do you know, Mr. Malinowski, whether or not any objection was ever made to the filing of your account, or any [84] exception taken to it?

A. No, there was not.

MR. WINER: I object. I don't see how that is material.

MR. MORRISON: I think-

THE MEMBER: I overrule the objection.

Mr. Morrison: I offer in evidence the statement of John Malinowski, containing a list of receipts and disbursements by him as Treasurer of Luzerne County Democratic Committee for the election held November 7, 1939.

THE MEMBER: That was for the general election?

A. That is right.

THE MEMBER: Admitted as Petitioner's Exhibit 3.

(Document referred to marked Petitioner's Exhibit No. 3 and received in evidence.)

Q. As Treasurer of your Committee, Mr. Malinowski, you have received moneys for the Committee to spend in election campaigns. Do you recall how many campaigns you have acted as Treasurer?

A. In four; from 1936 down to 1940.

Q. Are you familiar with the election Code of Pennsylvania?

A. I am.

Q. As to what a Committee may disburse money for?

A. I am. .

[85] Q. Are you satisfied in your own mind that you made . proper disbursements?

MR. WINER: I object.

·Q. (Continuing.) -for campaign expenses?

THE MEMBER: Objection sustained.

Q. Mr. Malinowski, it has been stipulated that in addition to the \$8000 paid over by Judge McDonald as set forth

in paragraph 13, he also expended out of his own funds, in addition to those payments, a total sum of \$5017.27. I would like you to look at paragraph 14 of the stipulation and look at the list of disbursements made there. (Showing stipulation to witness.)

A. It is quite ordinary.

MR. WINER: I object.

THE MEMBER: What was the question?

MR. MORRISON: I just told him to look at it.

THE MEMBER: There was no question put to you. Strike the answer.

Q. Mr. Malinowski, in your opinion, would you say that those disbursements constituted ordinary and necessary election expenses by Judge McDonald?

. Mr. Winer: I object, your Honor.

THE MEMBER: Objection sustained.

MR. MORRISON: Your Honor, the thing is this: Here is a man that has been Treasurer. He knows what campaign [86] expenses—what are needed and what are required and what are permitted under the law. He is testifying as to whether or not these are ordinary and necessary election campaign expenses.

THE MEMBER: The very thing the Board is called upon to decide.

MR. Morrison: No, no. The Board is called upon to decide whether or not these disbursements are ordinary and necessary business expenses under the Revenue Act, not under the Election Code.

THE MEMBER: It is under the Revenue Act we are operating

Mr. Morrison: What I am talking about are ordinary and necessary expenses in connection with Judge

McDonald seeking election to office as Judge to succeed himself.

THE MEMBER: I understand it. Objection sustained.

Mr. Morrison: If your Honor please, I propose to offer to prove by this witness that the disbursements made by Judge McDonald to the Primary Campaign Committee of the Democratic Party and to the County Campaign Committee at the general election, and the disbursements made by Judge McDonald for filing fees, printing and stationery, telephone, rental of radio, hire of clerks, postage paid the United States Post Office, rental of typewriter, advertising, travel expenses, were ordinary and necessary expenses incurred by [87]—Judge McDonald in the election campaign of 1939 for; Judge to succeed himself at January 1, 1940.

THE MEMBER: The offer is denied. You may have an exception.

MR. Morrison: I will take the exception:

Q. Mr. Malinowski, you read over that stipulation dealing with the expenses by Judge McDonald. Would you say that other candidates for office would have expenses similar in nature?

A. I would.

MR. WINER: I object.

THE MEMBER: Just a moment.

MR. WINER: I object.

THE MEMBER: Objection sustained. It is immaterial.

Mr. Morrison: I may be repeating a question here. I thought I asked it. My colleagues seem to think I have not.

Q. Were the disbursements by you in the 1939 campaign, that is, as Treasurer of the Democratic County Committee, for the benefit of all those ten candidates?

A. They were.

MR. WINER: I object, your Honor.

THE MEMBER: That is the same question you asked before. I think I ruled it out. The answer may be stricken.

[88] Mr. Morrison: Your Honor, I want to have it noted on the record that you will grant me an exception.

THE MEMBER: You have an exception to all adverse rulings.

Mr. Morrison: You may cross-examine.

MR. WINER: No questions.

THE MEMBER: That is all, Mr. Malinowski.

(Witness excused.)

Mr. Morrison: Petitioner rests.

THE MEMBER: Petitioner rests.

MR. WINER: Respondent rests.

THE MEMBER: How much time do you want for briefs?

Mr. Morrison: Simultaneous briefs in 45 days?

THE MEMBER: 45 days simultaneous briefs; 15 days to reply.

THE CLERK: The first brief will be due November 2nd; November 17th for the reply briefs.

THE MEMBER: We will adjourn to 9:30 tomorrow morning.

(Hearing concluded.)

\$ 1364 ./ 19 36

3. Joseph Morris, Register for the Propate of Wills and Granting Letters

DE ADMINISTRATION in and for the County of Lucerne, in the Commonwealth of Pennsylvania

Do hereby certify and make known that on the 6th day of December
in the year of our Lord one thousand nine hundred and thirty-ols Letters Testamentary
on the Estate of Mary . - tegms for deceased.

George J. Stepms for Occase Species and S. 7. Modons 14

the I having first been duly sworn to well and truly administer the goods and chattels, rights and credits

which were of said deceased according to law.

Given under my hand and seal of the Register's Office at Wilkes Barre, this Seb day of Document

A. D. one thousand nine hundred and Shirt :- +1

Joseph Morris Register Outline Wolfe Deputs

2-1-

TIONER'S EXHIBIT 1

STATE OF PENNSYLVANIA)
SS
COUNTY OF 1 ZERNE

I, Faul Pengelly, Election Clerk in the office of the County Commissioners of Luxerne County, on Equation 13, 1939; do hereby certify that the annexed account of Thomas J. Callahan, Treasurer of the Luzerne County Democratic rimary Campaign Committee for the rimary Election of September 12, 1939, was filed with me as said clerk on ectober 13, 1939, and that said account is the original account remaining in file as a public document in the Commissioner's Office of Eugerne Gounty.

In witness whereof, I have hereunto set my hand this leth day of September, 1942.

55:

Page Pangelly

STATE OF PENNSYLVANIA)
COUTY OF LUZERNE)

I, Stephen . Tkach, Chief Clerk of the County Commissioners of Luzerne County in the State of Fennsylvania, having a seal, do hereby certify that Faul Pengelly by whom the foregoing certificate was made and whose name is subscribed thereto was on October 13, 1939, the Election Clerk in the Commissioner's Office of Luzerne County in charge of the filing of Frimary and General Election accounts and that I am well acquainted with his handwriting and know that the signature on the foregoing certificate is his genuine signature.

In witness whereof, I have hereunto set my hand and affixed the official seal of the County Commissioners of Luzerne County this aixteenth day of September, 1942.

Chief Clark of the county Commissioners of Luzerne County

6

11-47-100

This biank is to be used to case the approprie receipts or disburrements of a political documities, in commention with any nomination or obscious, shall ensued fifty delians. For the offst of Bushel States Sension, Gerennes, Lieutemant Covernor, Auditor (General, Servetary of Internal Affairs, State-Treasurer, and Judge of the Segretary or Superior Court, it must be died, within thirty days lefter the Frienry and within thirty days after the cherties, with the Secretary of the Commingweith; and, for all other offices, with the County Stard of Secretary.

Brory such account shall be accompanied by vonchors for all some organized ton deliars in amount or over. It shall be uniawful for any condition, or transverse of a political committee, or person assing as such transverse, to distance any money received from any accompanies nearest.

COMMONWEALTH OF PENNSYLVANIA

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tor the Tran	may Plaction, Septoaber 12,		

DO CERTIFY. That the following is a full, true and detailed account of each and all of the receipts, expenditures, disbursements and unpaid debts and obligations of said committee and of every officer and other person acting under authority or on behalf of said committee or treasurer, in accordance with the requirements of the Pennsylvania Election Code.

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Sept. 1, 1989	The Serantonian	Advertisement .	60 00	
Sept. 1, 1959	Deemer and Company	One box paper	1 55 .	
Sept. 1, 1939	he Lockhart Club	Advertisement	15 00	
Sept. 1, 1959	Limes Sheridan	Salary	75 00	
Sept. 2, 1959	Polish Weekly "Tornik"	Advertisement	75 00	
Sept. 2, 1939	Marry Ryan Bell	Salary	40 00	
Sept. 2, 1959	*11kes-Rerre Record	Advertisement	21 00	
Sept. 5, 1959	The Plain Speaker	Padio Advertisement	18 00	
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	Sept. 7, 1959	Wilkes-Barre Publishing Company	Advertisement.	19	60
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COMMONWEALTH OF PENNSYLVANIA. COUNTY OF LUBERNE,

who made eath that the foregoing statement, by him signed, is in all respects correct and true to the best of his knowledge and belief.

Sworn to and subscribed before me,

. day of October.

Dry 2 00 11 Hear SEP1:

STATE OF PENNSYLVANIA)

I, Paul Pengelly, Election Clerk in the office of the County-Compissioners of Luzerne County on December 7, 1831, do tereby certify that the annexed account of John-Halinoski, Treasurer of the Auguste Democratic Committee for the election on November 7, 1831, was filled by me as said clerk on Thursday, Lecember 7, 1839, and that and account is the original account remaining on file as a public occurrent in the Commissioner's office of Auguste County.

In witness whereof, . have bereur to set main to a lot

STATE OF FIRE YEARING)

of Luzerne County in the State of Tennsylvania, avin a seal; of operating that raul tengelly by whom the foregoin contificate was made and whose name is subscribed thereto was on accorder 7, have, the Election Clerk in the Corrissioner's office of Luzerne County in character of the filing of Frinary and General Election accordishment in character of the filing of Frinary and General Election accordishment in the well acquainted with his lawer! The end know that the signature on the foregoing certificate is his penuise stansture.

In witness whereof, I ave hereunto set my hand in all withe official seal of the County Commissioners of suzerne County to a sixteenth day of September, 1942.

Chief Clerk of the Sounty Commissioners

1

This blank is to be used in case the aggregate receives or disbursements of a political committee, is connection with any momination or, election, shall exceeded to blians. For the office of United States Senator, Governor, Limitanast Governor, Auditor theorem, Servicer of Internal Affairs, State Treasurer, and Judge of the Supremo or Superior Court, it must be filed within their days after the election, with the Supremy of the Commonwealth, and the all other offices, with the County-Stoard of Elections.

Every such account shall be accompanied to vonthers for all sums expended ten dollars in amount or over. It shall be unlawful for any candidate, or treasurer of a political committee or person acting as such treasurer, to dishare any money received from any atoms mous source.

COMMONWEALTH OF PENNSYLVANIA

John Malinowski

Treasurer of

LUZEROT COUNTY DEMOCRATIC COMMITTEE

(tiles this of committee and or name of capt late for whom the committee and transurer is acting)

for the

ELECTION - NOVEMBER 7, 1939.

DO CERTIFY. That the following is a full, true and dataded account of each and all of the receipts, expenditures, distursements and unpaid deeps and oringations of said committee and of every officer and other; person acting under authority or on behalf of said commettee or treasurer, in accordance with the requirements of the Pennsylvania Election Code.

RECEIPTS

BATE BEGGIVES

FROM WHOM RECLIVED

AMOUR

SUMMARY.

Balance on Hand - November 28, 1938

\$2,813.81

Bell Telephone Company of Pa. (Refund on Phone Deposit)

14.00

Political Contributions Received

37,567.06

TOTAL RECEIPTS

\$40.414.87

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10-11-36	Milbur Kearney		\$10,000
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	John H. Bonin		5,000,00
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EPEDITORS OF DESCRIPTION

DATE PAID	TO WEIGH PAID	PUPOR	AMOUNT
18-15-30	Sakaie Flower Shap	Political Mooting	\$20.00
13-17-30	Penna. Power & Light Company	Office Maintenance	
	Mary Ryan Bell		15,22
	Belen Pianovich	Clerical Services	125,00
13-27-36	Gles Sumit Spring Bater Co.		90,00
18-51-50	Bell Telephone Company of Pa.	Office Maintenance	6,50
	Peril relepance Company of Pa.	Telephone Service	54,58
3-17-30	Pensa. Secretary of Benking	Office Rental	45,00
0	Bell Telephone Company of Fe.	Telephone Service	52.38
?	Penna. Power & Light Company	Office Maintenance	8.41
	Benman the Florist	Political Meeting	15.00
	Penna. Secretary of Banking	Office Rental	100.00
3-18-39	Penna, Power & Light Company	Office Maintenance	.97
* * * * * * * * * * * * * * * * * * * *	Bell Telephone Company of Pa.	Telephone Service	32,50
	Penna. Secretary of benking	Office Rental	50,00
3-25-30	John H. Bigelow & E. F. McGovern	Legal Services	1,500,00
5- 8-59	Penns. Secretary of Banking	Office Rental	100.00
	Bell Telephone Company of Penna.	Telephone Service	
7-26-39	Bell Telephone Company of Penna.	Lefebrone Selatos	47.64
	Dear relephone Company of Penna.		54.10
	Penns. Power & Light Company	Office Maintenance	3.58
	Penna, Secretary of Banking	Office Rental	100.00
8- 1-39	Democratic State Committee	Political Contribution	300.00
	Bell Telephone Company of Penna.	Telephone Tervice	17.45
10-14-39	Luzerne County News Company	Office Maintenance	3.96
+ -	Beuman the Florist	Political Meeting	5.00
	The Sterling Hotel		102.00
0.75	Glen Summit Spring Mater Co.	Office Maintenance.	16.90 .
	Dosmer & Company	Office Stationery	11.70
	The Collins Press	Printing	31.50
	Penna. Secretary of Benking	Office Rental	50.00
(P.	James P. Sheridan	Clerical Services	
10-25-39	Kupstas - McCormack - Williams	Advertising	150,00
	Remington Rand Inc.		1,613.00
1		Typewriter Rental	2.75
	Penna. Power & Light Company	Office Maintenance	5.90
	Bell Telephone Company of Penna.	Telephone Service	-91.02
	Charles H. Dietrick	Frinting	60.00
	Philip F. Fieseler	Advertising	, 10.00
	Italian Citizen's Club	O• 1.	20.00
	Willaim A. O'Brien	•	250.00
	The Collins Press	Printing	969.50
	Wilkes-Barre Firemen Association	Advertising	25.00
1	Rev. J. E. Gryczka	•	15.00
*	Penna, Secretary of Banking	Office Rental	35.00
	Padamatan Mamfin Maddan 1444		30.00
	Federation Newer Nationalities	₹75 <u>.</u>	
	Committee, Stephen Farris, Treas.	Political Contribution	3,000.00
10-26-39	Kupstes: - McCormack - Williams	Advertising	2,500.00
10-31-39	Dorothy Lennedy	Clerical Services	75.00
- A	Elva McCarty		75.00
	Mary Ryan Bell o		125.00
	James P. Sheridan		150.00
	Kupstas - McCormack - Williams	Advertising	1,500,00
11 0 20 1		MILE LES TIME	
11- 2-39	Kupstas - McCormack - Williams	0 0	950.00
Ī	Frank Correale, treas.	Election Expenses 1 - Dist	3,500.00
	Frank Donnelly, Treas.	2 - 0	3,500.00
	John R. Owens, Trees.	* 3 *	3,500.00
			3,000.00
	John Bednar, Treas.		
5			
6	Stanley Reppy, Treas.	5 6	3,000,00
6	Stanley Reppy, Treas. Thomas J. Callahan, Treas.		3,000.00
S S	Stanley Reppy, Treas. Thomas J. Callahan, Treas. John Conlon, Jr., Treas.	Political Palls	3,000,00 3,500.00 3,500.00
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	Base Section	POL-6100_ Mpu-1hg	10,00
3-18-39	Penna, Secretary of Banking	Office Rental	100.00
	Penna, Power & Light Company	Office Maintenance	.97
	Bell Telephone Company of Pa.	Telephone Service	32,50
	Penna. Secretary of Benking	Office Rental	50.00
3-25-39	John H. Bigelow & E. F. McGovern	Logal Services	1,500,00
5- 8-39	Penna, Secretary of Banking	Office Rental	
- 1.	Bell Telephone Company of Penna.		100,00
7-26-39	Bell Telephone Company of Penns.	Telephone Service	47.64
1	Person Demon & Markey of Penna.		56.10
4	Penna. Power & Light Company	Office Maintenance	3,52
0 1 00	Penna, Secretary of Banking	Office Rental.	100.00
8- 1-30	Democratic State Committee	Political Contribution	300.00
	Bell Telephone Company of Penna.	Telephone Cervice	17.45
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	Bauman the Florist	Political Meeting	5.00
	The Sterling Hotel		102.00
	Glen Summit Spring Water Co.	Office Maintenance	
	Deemer & Company	Office Stationery	16.90
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. *	Penna, Secretary of Banking		31.50
	James P. Sheridan	Office Reutal	50,00
10-25-39		Clerical Services	150,00
10-20-01	Kupstas - McCormek - Williams	Advertising	1,613.00
1 .	Remington Rand Inc.	Typewriter Rental	2.75
**	Penna. Power & Light Company	Office Maintenance	5,90
	Bell Telephone Company of Penna.	Telephone Service	91.02
• • • • • • • • • • • • • • • • • • • •	Charles H. Dietrick	Printing	60.00
	Philip F. Fieseler	Advertising	10.00
	Italian Citazen's Club		20.00
	Willain A. O'Brien		250.00
V	The Collins Press	Printing	
	Wilkes-Barre Firemen Association		969.50
		Advertising	25.00
1 2	Rev. J. E. Gryczka		15.00
	Penna. Secretary of Banking	Office Rental	35.00
	Federation Newer Nationalities		A.
	Committee, Stephen Farris, Treas.	Political Contribution	3,000.00
10-26-39	Kupstas - McCormack - Williams	Advertising	2,500.00
10-31-39	Dorothy Kennedy *	Clerical Services	75.00
	Elfe McCarty		75.00
/	Mary Ryan Boll		125.00
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		444	150.00
11- 2-39	Kupstas - McCormack - Williams	Advertising	1,500.00
11- 2-39	Kupstas - McCormack - Williams		. 950.00
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	Thomas J. Callahan, Treas		3,500.00
	John Conlon, Jr., Trees.		3,500,00
	M. E. Moore & Son	Political Rally	
	Albert Brandau	Political Raily	100.00
			50.00
	Joseph Dowling		30,00
	A. L. Dailey	•	15.00
11- 6-39	Polish Weekly Gornik	Advertising	206.00
	Rosece Advertising Agency	•	125.00
	The Press	•	20.00
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	Remington Rand Inc.	Typewriter Rental	10.00
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		Office Stationery	44.05
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EXPENDITURES OF DISSURSERIES ---

UNPAID DESTS AND OBLIGATIONS

BATE INCUMED	79 WHOM BUE		4 PURPOSE	12 Med 2 El Marino - Group Marin	ABBUST	
10-30-39	Ciao J. Paci		Political Hally (-0
11- 1-59	Charles H. Dietrick		Printing	Deliet)	\$85,00	
11- 3-39	The Seranton Times		Advertising		30,00	' D
11- 6-39	The Collins Press		Printing	. 3	84.00	
	15.	40	Contract of the second	4	1,939,14	

TOTAL UNTIL SET JO OBLIGATIONS . The Malinouth Treasurer COMMONWEALTH OF PENNSTLATALL COUNTY OF LUXBERSE. Personally appeared before me, the above torned . " John Malinowski, Treasurer who made outh that the foregoing statement, mothin signed, is in all respects correct and true to the best of his knowledge and belief. .

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	Community Welfare Federation	20. 11		150.00	1
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	Other hospitals, Wilkes-Barre			10.00	
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*	Soldiers' organisations			19.75	
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	Other Office Expenses, Water & Light, Etc.		112.41		-: /	1.
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7	Depreciation on Auto		241.00		-	
	Books & Pasphlets		212.70			7 4
	Caseline & Oil		198.07		4	15
	Parking		35.85		1,658.98	
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Respondent's Exhibit A

FINDINGS OF FACT AND OPINION.

Docker No. 109104. Promulgated March 10, 1943.

Petitioner was appointed judge to fill an unexpired term. At the ensuing primary and general elections he ran for election to a full term. He expended certain amounts in his own behalf and he also contributed funds to a political committee. The other candidates also contributed the amounts specified by the committee. Held, petitioner is not entitled to a deduction under section 23 (a) (1) (A) or (a) (2), as amended, or section 23 (e) (2) of the Internal Revenue Code.

Frederick E. S. Morrison, Esq., and John W. Bodine, Esq., for the petitioner.

Myron W. Winer, Esq., for the respondent.

The Commissioner determined a deficiency of \$2,506.77 for the taxable year ended December 31, 1939. The sole adjustment contested by petitioner is the disallowance of a deduction of \$13,017.27 which petitioner expended as "reelection expenses."

EINDINGS OF FACT.

The petitioner is an individual residing at 6 Brown Street, Ashley, Pennsylvania. He filed his individual income tax return for the calendar year 1939 with the collector of internal revenue for the twelfth district of Pennsylvania. Petitioner kept his books on the cash receipts and disbursements basis, and his return for the taxable year 1939 was so prepared.

Petitioner is a lawyer, admitted to the bar of the State of Pennsylvania. He was appointed by the Governor of Pennsylvania to fill an unexpired term as a judge of the Court of Common Pleas for the Eleventh Judicial District of Pennsylvania, which district is co-extensive with Luzerne.

County. The compensation paid to petitioner as judge was \$12,000 per year. At the time of his appointment, petitioner agreed to be a candidate for the full 10-year term beginning January 1, 1940. He was a candidate to succeed himself in both the primary and the general elections of 1939. He was defeated in the general election.

In order to get the support of the Democratic organization of Luzerne County, petitioner had to pay the amount "assessed" by the subcommittee of the Democratic Party. Each of the candidates gave the treasurer authority to spend his contribution. The expenditures from the fund were principally on behalf of all the candidates. In addition to such contributions made by petitioner in the amount of \$8,000, he expended on his own behalf \$5,017.27 for advertising, traveling, and other expenses in connection with his campaign. He received a contribution of \$500 from his son for the purpose of defraying part of his campaign expenditures.

All facts stipulated but not expressly found herein are incorporated by reference.

OPINION OPINION

Hua, Judge: The sole issue of this proceeding is whether or not petitioner is entitled to a deduction for his "re-election expenses," either as a business expense, as a loss suffered in a transaction entered into for profit, or as a nontrade or nonbusiness expense.

The Commissioner denied the deduction claimed in petitioner's return as a business expense on the ground that it was not an ordinary and necessary expense of carrying on a trade or business. On brief, he contends that it is not deductible under any of the sections relied upon by petitioner.

Petitioner first contends that he was a judge and was running for re-election. Thus, be contends that he was carrying on a trade or business of being a judge and he should be allowed his "re-election expenses" as an expense of that trade or business. He seeks to distinguish his case from David A. Reed, 13 B. T. A. 513; reversed on another issue, 34 Fed. (2d) 263, which in turn was reversed sub nom. Lucas v. Reed, 281 U. S. 699.

However, the mere fact that petitioner was already an office holder and was running for re-election in no wise distinguishes the instant case from the Reed case, supra. The expenses incurred had nothing whatever to do with the performance of petitioner's functions as a judge. "Running for office of and within itself is not a business carried on for the purpose of a livelihood or profit, but is only preparatory to the actual deriving of income from a subsequent holding of the office, if elected." David A. Reed, supra, 524. See Charles-H. McGlue, 45 B. T. A. 761, 769. Petitioner is not entitled to a deduction by virtue of section 23 (a) (1) (A), Internal Revenue Code, as amended.

Petitioner's next contention is equally without merit. He did not suffer a loss in a transaction entered into for profit so that he would be entitled a deduction under section 23 (e) (2). He spent the money help win the election. If he had so won, he would have been a judge for a term of 10 years at the fixed annual salary. The salary was not paid to the judge for the winning of the election, but rather for the performance of the judicial functions of a judge. No profit could inure to petitioner merely from winning the election; therefore it was not a "transaction entered into for profit."

The last question to be decided is whether or not petitioner is entitled to a deduction for the amount of his campaign expenses as a nontrade or nonbusiness expenditure under section 23 (a) (2), supra, as amended by section 121 (a) of the Revenue Act of 1942. We say not.

Our holding that petitioner was not engaged in a trade or business would not deny him the benefit of a deduction for expenses "paid • • for the production or collection of income or for the management, conservation or maintenance of property held for the production of income." However, we have no doubt that it was not within the intendment of Congress to allow such expenses to be deducted under this section. See House Ways and Mean's Committee Report on Revenue Bill of 1942 at pages 74-76, and Senate Finance Committee Report at pages 87-88. Also of interest is the statement of Mr. Paul set forth at page 88 of volume 1 of the Hearings before the Ways and Means Committee. The expenditures upon which petitioner bases his claim for a deduction under this section are personal in nature. See George W. Lindsay, 34 B. T. A. 840. See also T. D. 5196, Internal Revenue Bulletin Dec. 14, 1942,

Furthermore, the concept that the holding not only of a high judicial office but of any public office constitutes a trade or business or a transaction entered into for profit is a contradiction of the basic ideology underlying the priciples of our government. Equally under the ban of public conscience and, hence of public policy is the contention that expenditures made to promote one's candidacy for election to public office represent expenses "paid " " for the production or collection of income, or for the management, conservation or maintenance of property held for the production of income,"

We hold that Congress did not intend that expenditures of the character here involved should be deductible.

Decision will be entered for respondent.

DECISION.

Pursuant to the determination of the Court, as set forth in its findings of fact and opinion promulgated March 10, 1943, it is

ORDERED AND DECREED: That there is a deficiency in income tax for the calendar year 1939 in the amount of \$2,506.77.

_(Signed) JOHN W. KERN, Judge.

PETITION FOR REVIEW BEFORE THE CIRCUIT COURT OF APPEALS FOR THE THIRD CIRCUIT.

(Filed April 5, 1943.)

The petitioner, MICHAEL F. McDonald, hereby petitions for a review by the Circuit Court of Appeals for the Third Circuit of the decision of the Tax Court of the United States in the above matter entered on March 10, 1943. The taxable period involved is the calendar year 1939. Petitioner's 1939 income tax return was filed by the petitioner in the Office of the Collector of Internal Revenue for the 12th Collection District of Pennsylvania, at Scranton, Pa.

FREDERICK E. S. MORRISON, 1429 Walnut Street, Philadelphia, Pa.,

Counsel for Petitioner.

Dated: April 2, 1943.

IN THE

UNITED STATES CIRCUIT COURT OF APPEALS FOR THE THIRD CIRCUIT.

No. 8361. October Term, 1943.

MICHAEL F. McDONALD,

Petitioner.

COMMISSIONER OF INTERNAL REVENUE,

Respondent.

And afterwards, to wit, the 19th day of October, 1943, come the parties aforesaid by their counsel aforesaid, and this case being called for argument sur pleadings and briefs, before the Honorable Charles Alvin Jones, Honorable Herbert F. Goodrich and Honorable Gerald McLaughlin, Circuit Judges, and the Court not being fully advised in the premises, takes further time for the consideration thereof.

And afterwards, to wit, on the 9th day of December, 1943, come the parties aforesaid by their counsel aforesaid, and the Court, now being fully advised in the premises, renders the following decision:

IN THE

UNITED STATES CIRCUIT COURT OF APPEALS FOR THE THIRD CIRCUIT.

No. 8361. October Tevm, 1943.

MICHAEL F. McDONALD,

Petitioner,

v

COMMISSIONER OF INTERNAL REVENUE,

Respondent.

On Petition to Review the Decision of the Tax Court of the United States.

OPINION.

(Filed December 9, 1943.)

Before Jones, Goodrich and McLaughlin, Circuit Judges.

McLAUGHLIN, Circuit Judge:

The petitioner here seeks to deduct, from his 1939 taxable income, the lawful expenses for his campaign for election to public office. During said campaign he was the incumbent of the particular position by reason of an ad interim appointment. The United States Court of Tax Appeals disallowed the deduction. The matter is here on petition for review of that decision.

On his behalf it is urged in the alternative: that such deduction is allowable as ordinary and necessary expenses incurred in his trade or business; or a loss on a transaction entered into for profit; or as ordinary and necessary expenses incurred for the production or collection of income.

The expenses here were strictly in compliance with the state statute and legitimate in their entirety. The office

sought by the petitioner carried a ten year term. Such a period embraces a substantial picture of permanency. It might well represent the future availability of such aspirant for the particular position. We do not see that petitioner's ege has been stated in the testimony but it does appear that in 1939 he had been practicing law thirty-five years. In any event, the objective of the expenditures was to obtain a considerable amount of money, over at least a decade of years. Under the decisions, an outlay of this sort is in the nature of a capital item. As such, it is not deductible under any of the arguments of the petitioner. This particular type of case is a matter of first impression in the Circuit Court of Appeals but the principle involved has been passed on in this Circuit in Clark Thread Co. v. Commissioner, 100 F. (2d) 257. There the petitioner had paid over a sum of money to a competitor, in consideration of the latter abstaining from the use of the name Clark on its products. The amount paid was set out as a deduction for the particular year. The Court held that it was a capital expenditure, with derived benefits enuring to the Clark Company over a period of many years. It said on page 258:

"The benefits derived from this right cannot be confined to the year in which it was acquired and therefore the cost of acquiring it cannot be charged against income earned in that year."

To much the same effect is another decision of this Circuit in Newspaper Printing Co. v. Commissioner, 56 F. (2d) 125.

The petitioner urges that his campaign expenses are deductible from gross income as coming within the language of Section 23, (a) (1) of the Internal Revenue Code reading: "All the ordinary and necessary expenses paid or incurred during the taxable year in carrying on any trade or business." It is not disputed that this language as it is construed, (for example, Higgins v. Commissioner, 312 U. S., 212) means that the expenses must be directly connected with the carrying on of the taxpayer's business,

in order to be deductible. But the petitioner contends, that is just the situation, namely, that the campaign for election was part of the taxpayer's business. The public office, petitioner was holding by appointment, was that of county judge. In 1939 he was running for election to that position. His campaign expenses are the claimed deduction. These were all incurred prior to the election itself. They involved the usual type of such disbursements. None of them had the slightest relationship to the functioning of the judicial Two cases in the then Board of Tax Appeals are quite similar to the instant one. In the first, Reed v. Commissioner, 13 BTA, 513 (reversed on another issue, 34 F. (2d), 263 (CCA 3rd), reversed 281 U.S., 699) a candidate for the United States Senate, attempted to deduct his campaign expenses. The Board held; that running for office is not a business carried on for the purpose of a livelihood but only preparation for the actual deriving of. income from a subsequent holding of the office if elected. The petitioner attempts to distinguish that case from the one at bar. He says that the taxpaver in the Reed matter was not in the office at the time he campaigned for it; whereas the present petitioner was actually the incumbent. We do not see any important difference in the two sets of facts. Both candidates were running for offices whose terms commenced in the future. The expenses in each case had solely to do with the desired future period of the particular position.

The second Tax Appeals decision is Linsay 5. Commissioner, 34 BTA, 840. There, a Congressman endeavored to deduct the expenses of trips to his home city. The trips were for the purpose of keeping in touch with his constituents. The deduction was refused, under the authority of the Reed case. The Board held that such an item was in the nature of campaign expense and unconnected with the functions of the office of Congressman. In that case there was a stipulation between the parties that maintenance of contacts with his constituents was necessary to Linsay's reelection.

The second of petitioner's alternative arguments is under Section 23 (e) (2) of the Internal Revenue Code. That allows as a deduction, by an individual, losses sustained during the taxable year "if incurred in any transaction entered into for profit, though not connected with the trade or business."

In Dresser v. United States, 55 F. (2d), 449 (C. Cls.) certiorari denied, 287 U. S., 635, the Court said at page 510:

"A loss in order to be deductible under the statute must be an unintentional parting with something of value."

•In Guirlani & Bro. v. Commissioner, 119 F. (2d)-852 (CCA 9th) at page 857 the opinion reads:

"We reiterate, the parting with the money by the taxpayer here was deliberate and intentional according to the testimony introduced by it."

And on the same page:

"Failure to realize a desired profit is not of itself a loss. If this taxpayer did not make the expenditure, there would be no loss, for all that would happen would be failure to show a desired profit."

Here, petitioner made his contribution of his own free will, in order to obtain the support of his political party in both the primary and general election campaign. He received such support. In addition, and more or less in connection therewith, his money paid for advertising, clerical assistance, transportation and other necessary campaign disbursements. Personally, politically and professionally, he had the benefit of the publicity. When he arranged for bis party's backing he had no guarantee of election. Of necessity, he knew that he might be defeated. In reality, he made his party contribution in order that he might be its candidate, and facing the unescapable fact that he could lose out at the election. Fairly, he received what he paid for. Unhappily for him, it did not result in victory and, therefore, continuance in his position. Certainly, his money disbursements were not the involuntary parting with some, thing of value contemplated by the statute as constituting a a deductible loss.

Petitioner's last point is under Section 121 (a) of the Revenue Act of 1942 which added to Section 23 (a) of the Internal Revenue Code the following:

"(2) Non-Trade or Non-Business Expenses.—In the case of an individual, all the ordinary and necessary expenses paid or incurred during the taxable year for the production or collection of income, or for the management, conservation, or maintenance of property held for the production of income."

This amendment came about as the result of the decision of the United States Supreme Court in Higgins v. Commissioner, 312 U. S., 212. In that case a claimed deduction under Section 23 (a) (1), for the expense of managing the taxpayer's investments, was denied. The Court held that such management did not constitute a "trade or business." Since non-trade and non-business income was taxable, steps were taken to include in the Code an amendment allowing deduction of expense in connection therewith. The retroactive 1942 amendment followed. The regulation accompanying the amendment specifically excludes such a deduction as here asserted. That regulation in Section 19.23 (a)-15 (as added to by T.D. 5196 1942-2 Cum. Bull. 96).

(b) · · ·

"Among expenditures not allowable under 23(a)(2) are the following:

Campaign expenses of a candidate for public office."

Section 23 (a) (2) forthrightly corrected unfair situations of the Higgins type where taxes were being paid on non-business income with no deduction allowed for expenses in connection therewith. But that section has no application to the instant facts. Prior to that amendment, petitioner's salary, as a public official, was business income. From this, ordinary and necessary business expense was deductible. Had petitioner been elected in 1939, that same pattern would have continued.

The decision of the Tax Court is affirmed.

IN THE

UNITED STATES CIRCUIT COURT OF APPEALS FOR THE THIRD CIRCUIT.

No. 8361. October Term, 1943.

MICHAEL F. McDONALD.

Petitioner.

COMMISSIONER OF INTERNAL REVENUE, Respondent.

Present: Jones, Goodrich and McLaughlin, Circuit Judges.

Appeal from the Tax Court of the United States. This cause came on to be heard on the transcript of record from the Tax Court of the United States, and was argued by counsel.

On consideration whereof, it is now here ordered, adjudged and decreed by this Court that the decision of the said Tax Court of the United States in this cause be, and the same is hereby affirmed.

By THE COURT.

GERALD MCLAUGHLIN,

Circuit Judge.

December 9, 1943.

Endorsements—
Order Affirming Decision of the U. S. Tax Court

Received and Filed

December 9, 1943

William P. Rowland, Clerk.

UNITED STATES OF AMERICA,

EASTERN DISTRICT OF PENNSYLVANIA,
THIRD JUDICIAL CIRCUIT,

1, WILLIAM P. ROWLAND, Clerk of the United States Circuit Court of Appeals for the Third Circuit; Do Hereby Certify the foregoing to be a true and faithful copy of the original Appendix to Petitioner's Brief, as constituting the portions of the record before this court at argument; and proceedings in this court in the case of Michael F. M Donald v. Commissioner of Internal Revenue, No. 8361, on file, and now remaining among the records of the said Court, in my office.

IN TESTIMONY WHEREOF, I have hereunto subscribed my name and affixed the seal of the said Court, at Philadelphia, this 8th day of (Seal)

February in the year of our Lord one thousand nine hundred and forty-four, and of the Independence of the United States the one hundred and sixty-eighth.

WM. P. ROWLAND,

Clerk of the U. S. Circuit Court of

Appeals, Third Circuit.

SUPREME COURT OF THE UNITED STATES

ORDER ALLOWING CERTIORARI Filed April 10, 1944 8

The petition besein for a writ of certiorari to the United States Circuit Court of Appeals for the Third Circuit is granted, and the case is transferred to the summary docket.

And it is further ordered that the duly certified copy of the transcript of the proceedings below which accompanied the petition shall be treated as though filed in response to such writ.